STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

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SUBMISSION OF PUBLIC TESTIMONY ON THE SETTLEMENT

Citizens Action Coalition of Indiana, Inc. ("CAC"), respectfully submits the public, redacted Testimony on the Settlement and associated Attachment of David A. Schlissel (CAC Exhibit 2) in the above referenced Cause to the Indiana Utility Regulatory Commission. The unredacted pages of Testimony and Attachments which contain information Duke deems confidential are being filed simultaneously, under seal, per the Commission's August 6, 2018 docket entry.

Respectfully submitted,

Under a. Washbrin

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CERTIFICATE OF SERVICE

The undersigned counsel hereby certifies that a copy of the foregoing document was

served via electronic mail, this 16th day of October, 2018:

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STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

PETITION OF DUKE ENERGY INDIANA,)
LLC SEEKING APPROVAL TO REFLECT)
COSTS INCURRED FOR THE)
EDWARDSPORT INTEGRATED)
GASIFICATION COMBINED CYCLE)
GENERATING FACILITY PROPERTY,)
INCLUDING POST-IN-SERVICE ONGOING)
CAPITAL EXPENDITURES, IN ITS RATES)
AND TO REFLECT APPLICABLE) CAUSE NO. 43114 IGCC-17
RELATED COSTS AND CREDITS,)
INCLUDING OPERATING EXPENSES,)
DEPRECIATION, TAX CREDITS,)
RECONCILIATION, AND CERTAIN 2016)
SETTLEMENT AGREEMENT)
PROVISIONS, THROUGH ITS STANDARD)
CONTRACT RIDER NO. 61 PURSUANT TO)
INDIANA CODE §§ 8-1-8.8-11 AND -12)

SETTLEMENT TESTIMONY OF DAVID A. SCHLISSEL ON BEHALF OF CITIZENS ACTION COALITION OF INDIANA, INC.

OCTOBER 16, 2018

1 **INTRODUCTION** 2 Q. Please state your name and business address. 3 A. My name is David A. Schlissel. I am the President of Schlissel Technical 4 Consulting, Inc., 45 Horace Road, Belmont, MA 02478. 5 Q. On whose behalf are you testifying? 6 I am testifying on behalf of the Citizens Action Coalition of Indiana ("CAC"). A. 7 Have you previously filed testimony in this proceeding? Q. 8 A. Yes. I filed my Direct Testimony on July 31, 2018. 9 What is the purpose of your testimony in this proceeding? Q. 10 A. I have been requested by CAC to assess the proposed settlement between Duke 11 Energy Indiana ("Duke" or the "Company"), the Indiana Office of Utility 12 Consumer Counselor ("OUCC"), the Duke Industrial Group, and Nucor Steel-13 Indiana (collectively, "Settling Parties"). 14 SUMMARY OF CONCLUSIONS AND RECOMMENDATIONS 15 Q. Please summarize your principal conclusions. 16 My principal conclusions are as follows: A. 17 1. Although it is a small step in the right direction, the proposed settlement would represent, at most, a very minor reduction in the Edwardsport-

18 would represent, at most, a very minor reduction in the Edwardsport19 related rates paid by Duke's retail customers in Indiana. As I concluded in
20 my Direct Testimony, Edwardsport has been a catastrophe for its
21 customers, and it would remain a catastrophe notwithstanding the
22 proposed settlement.

IURC Cause No. 43114 IGCC-17 Direct Testimony of David A. Schlissel CAC Exhibit 2

1	2.	Despite Company witness Gurganus' claims to the contrary,
2		Edwardsport's operating performance was not strong during the period of
2		January 1 through December 21, 2017
5		January 1 through December 51, 2017.
4	3.	Edwardsport's operating performance also has not been "strong" during
5		the first nine months of 2018 In particular
C		
6		a. The 47 percent capacity factor achieved by Edwardsport on syngas
7		in the first nine months of 2018, and the 73 percent capacity factor
8		achieved on all fuels, have been significantly below the 82 percent
9		average capacity factor projected for Edwardsport by Duke.
10		b. When operating on syngas, the plant consumed 27 percent of its
11		gross generation to serve "parasitic loads," i.e., plant generation
12		that was used to run onsite equipment and thus was not available to
13		be sent into the grid. This was much higher than the parasitic loads
14		of typical baseload coal and natural gas combined cycle plants.
15		c. Edwardsport's gasification systems continued to operate
16		inconsistently and unreliably. For example, the availability of
17		Edwardsport's gasifiers declined substantially from 78 percent in
18		2017 to 64 percent in the first nine months of 2018.
19		d. The plant's overall operating performance has remained
20		inconsistent in 2018, never achieving its 618 MW full power net
21		capacity rating at any time in the first seven months of the year.
22		e The plant experienced a 12.9 percent equivalent forced outage rate
23		(EFOR) during the first nine months of 2018, which was more than
24		twice the EFOR of the industry comparison group that Duke itself
25		identified.
26	4.	There are a number of factors that show that Edwardsport's operating
27		performance, especially on syngas, should not be expected to improve
28		significantly in the foreseeable future.

1 2 3 4 5 6		a. The plant continues to lose a significant portion of its potential generation due to gasifier equipment problems, leading to its extremely poor 41 percent capacity factor on syngas during its first 64 months of operations, far below the average capacity factor on syngas for this period projected by Duke when it was seeking approval from the IURC to build the plant.
7 8 9		b. Edwardsport's gasification system equipment continues to operate inconsistently and unreliably, achieving only a 58 percent availability during the plant's first 64 months of operations.
10 11		c. The plant continues to have extremely high parasitic loads and high equivalent forced outage rates.
12		d. The plant's heat rate continues to be extremely high.
13 14 15		e. The Company plans to continue to conduct both spring and fall maintenance outages in coming years, maintaining a pattern of expensive frequent outages to address essential repairs.
16 17		f. The plant continues to have a seasonal derate in the summer months of June through September.
18 19 20		g. The Company is still unable to offer into the MISO markets the plant's maximum output of 618 MW during the non-summer months, and 595 MW during the summer months.
21	5.	Edwardsport remains very expensive to operate and maintain, and will
22		continue to be that way despite the proposed settlement, with total
23		operating and maintenance ("O&M") costs that averaged \$49.15 per MWh
24		during the first nine months of 2018. These costs do not reflect the retail
25		share of any fixed costs associated with the plant's construction costs or
26		the retail share of capitalized maintenance expenditures. This is far more
27		expensive than buying power in the wholesale MISO markets.
28	6.	It is not reasonable to expect that the plant will produce a net economic
29		benefit for ratepayers at any time in the foreseeable future.
30 31 32 33		a. The cost of operating and maintaining Edwardsport, without considering any capitalized expenditures, can be expected to remain significantly above both average monthly peak and off- peak energy market prices for at least the next ten years, although

1 2		there may be some individual hours when it will be less expensive to generate power at the plant.
3 4 5 6 7 8		b. The all-in cost of Edwardsport, including Rider 61 revenues and fuel costs, averaged \$140.84 per MWh for Duke's ratepayers between June 2013 and September 2018, which were the plant's first 64 months after its in-service declaration. Consequently, ratepayers have paid \$2.113 billion for only 15 million MWh from the plant.
9 10 11 12 13		c. This \$2.113 billion paid by ratepayers between June 2013 and September 2018 does not include the \$397 million in Rider 61 costs that ratepayers paid for Edwardsport before the plant was declared to be in-service. Including those costs would increase the average cost for ratepayers to \$167.35 per MWh.
14 15 16 17 18 19 20		d. During just the 64 months between June 2013 and September 2018, Duke's ratepayers paid \$1.63 billion more for power from Edwardsport than they would have paid for the same amounts of energy and capacity from the MISO markets. Including the \$397 million in Rider 61 costs that ratepayers paid before the plant was declared in-service would drive this net economic loss up to over \$2 billion.
21	7.	As a result, building and operating Edwardsport has been an economic
22		catastrophe for DEI's ratepayers. And Edwardsport will continue to be a
23		catastrophe for ratepayers under the proposed settlement and will remain
24		that way until the IURC takes strong and effective actions to protect them.
25	8.	Design and technological improvements are driving down the costs of
26		wind and solar resources. As more of these renewable resources are added
27		to the MISO grid, they will make continued operation of Edwardsport
28		even less economically viable as (a) energy market prices can be expected
29		to remain low, if not decline over time, and (b) generation from
30		Edwardsport will be displaced due to the availability of lower cost wind
31		and solar energy.
32	9.	Without both trains of its gasification plant operating as intended in
33		tandem with both of its combustion turbines and its steam turbine to
34		produce electricity economically dispatched by MISO at a net capacity

1			factor averaging 82% or more when operating on syngas, Edwardsport
2			still as a whole cannot be considered "used and useful" as an Integrated
3			Gasification Combined Cycle power plant to the extent projected in its
4			CPCN proceedings.
5	Q.	Pleas	se summarize your recommendations.
6	A.	The c	cost caps in the proposed settlement agreement are a very small step but a
7		step i	n the right direction. However, any operational improvement over the past
8		few y	rears still has not begun to address that Edwardsport has been and continues
9		to be	an economic catastrophe for Duke's customers. I believe it is time for the
10		IURC	to take much stronger actions to protect ratepayers against the plant's
11		gross	ly excessive costs and to rebalance ratepayer risks and rewards from the
12		plant.	. Therefore, I continue to recommend that the IURC:
13		1.	"[M]odify or revoke the certificate" for the Plant as the Commission
14			should find that continued "implementation of the [clean coal] technology
15			will not serve the public convenience and necessity" per IC 8-1-8.7-5, an
16			option afforded to the Commission by the legislature to protect ratepayers
17			in situations just like this; or
18		2.	Require Duke to file a general rate case to determine how much of the
19			investment in Edwardsport is actually fully "used and useful"; or
20		3.	Initiate a special proceeding to consider options that would ensure that the
21			fully embedded cost of the electricity from Edwardsport is comparable to
22			the cost of alternative sources such as the MISO markets and/or other
23			generating facilities on the Company's system;
24		and	
25		4.	"[R]emove any incentive approved in the order if the commission finds
26			that the project no longer complies with the provisions of the order
27			concerning the incentive" per IC § 8-1-8.8-15 insofar as Duke is still

1		receiving favorable Rider 61 treatment with a historically high rate of
2		return despite the clear failures of Duke to reach the milestones and
3		performance promised when Rider 61 treatment and incentives were
4		awarded; and
5		5. Until the IURC modifies or revokes the CPCN, issues an order in a special
6		proceeding, or completes a general rate case review of whether
7		Edwardsport is actually "used and useful" as recommended above, the
8		IURC should limit the Company's recovery of non-fuel O&M
9		expenditures at Edwardsport to \$6.74 per MWh. This represents the
10		average non-fuel O&M expenditures at the five Duke Energy natural gas
11		combined cycle ("NGCC") units presented in Figure 9 in my Direct
12		Testimony (CAC Exhibit 1), and Duke Energy Indiana's own Gibson and
13		Cayuga baseload coal-fired plants for the years 2014-2017. At the same
14		time, the IURC should restrict the Company's ability to recover through
15		rates capitalized Edwardsport maintenance expenditures in 2018 and 2019
16		to the same limit it approved in IGCC-15 for 2017, i.e. the lesser of
17		\$16,900,000 or actual expenditures.
18	Q.	Have you seen any evidence that Edwardsport's performance during the first
19		nine months of 2018 was strong in any way or even close to what was
20		projected by Duke and relied upon by the Commission in approving the
21		plant's CPCN?
22	A.	No.
23	Q.	Do you continue to believe that it is appropriate to consider a power plant's
24		overall performance over a longer period because it offers a better base for

- 1 (1) assessing how strongly or poorly the plant has operated and (2) 2 evaluating how well the unit can be expected to operate in coming years?¹ 3 A. Yes. 4 Q. What was Edwardsport's cumulative capacity factor in the 64 months 5 between the start of operations in June 2013 and the end of September 2018? 6 A. Figure 1, below, shows that Edwardsport's capacity factors in 2017, the first nine 7 months of 2018, and during the entire 64-month period since the plant was
- 8 declared to be in operation in June 2013 have been significantly lower than Duke
- 9 projected during earlier sub-dockets in Cause 43114.



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IURC Cause No. 43114 IGCC 17, CAC Exhibit 1 at page 9, lines 1-20.

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1		Clearly, Edwardsport's net capacity factors have been, and continue to be,
2		significantly lower than Duke projected they would be when it was seeking, and
3		obtaining. IURC approval to build the plant.
-		
4	Q.	Why is Edwardsport's net capacity factor important?
5	A.	Net capacity factor is the most important measure of a plant's operating
6		performance because it reflects how much energy (that is, how many MWh) the
7		power plant actually generates to serve customers during a particular period of
8		time. A plant's capacity factor is a function of how much time and at what power
9		levels it operates, and its relative operating and maintenance cost compared to the
10		cost of other plants on the grid.
11		Generation is what is important to Duke's ratepayers. As Duke witness Hager
12		explained in her March 2011 testimony in IGCC-4S1:
13		[T]he IGCC Project is projected to be the first Duke Energy
14		Indiana plant dispatched to meet customers' energy needs because
15		of its projected low fuel costs. Thus, from the day it is operational, it will be displaying loss officient and loss environmentally friendly.
17		units serving to reduce operating costs and thereby benefitting
18		customers. ²
19	Q.	Please explain why the net generation from Edwardsport into the grid is so
20		important to Duke's ratepayers.
21	A.	Duke's ratepayers are being forced to pay very high fixed costs for Edwardsport
22		because of the plant's expensive construction cost and fixed operating costs.
23		Duke's ratepayers are only able to offset even a portion of these very high fixed
24		costs if the plant consistently generates large quantities of low cost energy (MWh)
25		to displace higher cost power that would otherwise be generated at other Duke

² IURC Cause No. 43114 IGCC 4S1, <u>Supplemental Testimony</u> of Duke Witness Hager, Duke Exhibit TT, March 10, 2011, page 3, lines 6-10, available here: <u>https://iurc.portal.in.gov/ entity/sharepointdocumentlocation/a4005c95-9184-e611-8124-1458d04ea8b8/bb9c6bba-fd52-45ad-8e64-a444aef13c39?file=dclack hager testimony 3 10 20114-37-28pm.pdf.</u>

1		plants or purchased from the MISO energy market. For this reason, Duke's
2		ratepayers are vitally interested in how much energy the plant actually generates
3		and puts onto the grid.
4	Q.	Why has Edwardsport's overall operating performance been so poor?
5	A.	There are a number of significant reasons for the plant's poor overall operating
6		performance including the inconsistent and unreliable operation of its gasification
7		system equipment and the fact that the gasification process consumes such a large
8		fraction of the total power generated by the plant due to what are called "parasitic
9		loads." Also, the plant has had a very high equivalent forced outage rate
10		("EFOR"). EFOR measures how much of the time the plant is fully or partially
11		required to reduce power as the result of unplanned equipment problems.
12	Q.	Your Direct Testimony described how Edwardsport did not operate at a
13		consistently high-power level in 2017. Has it consistently operated at a high-
14		power level so far in 2018?
15	A.	No. As shown in Figure 2, below, the plant's net power level has remained
16		inconsistent through the first seven months of 2018, and it never achieved its 618
17		MW full power net capacity rating during this seven-month period. It achieved
18		above 600 MW (at MW) for just a single hour.





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³ Data from Confidential Attachment CAC 4.2-A (included in my workpapers as JI Exhibit 2-C, Confidential Workpaper 1).



⁴ <u>Id</u>.



Figure 3: Edwardsport v. Typical Fossil Fuel Power Plant Parasitic Loads⁵

3 Edwardsport's parasitic load when operating on syngas was 30 percent of its gross 4 generation. The plant's parasitic load was 28 percent in 2017 and 27 percent in

5 the first seven months of 2018.

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⁵ The sources for Figure 3 are the Edwardsport data from EIA Form 923 for the years 2013-2018 and the DEI Monthly Compliance Reports to the Lt. Governor and IURC in Cause Nos. 43114 & 43114-S1 from June 2013 through July 2018. The Compliance Report for July 2018 is the most recent available.

1 2	Q.	Figure 3 shows Edwardsport's parasitic loads on syngas. What are the plant's parasitic loads on all fuels?
2 3 4 5	A.	Edwardsport's all fuels parasitic loads were 26 percent in 2017 and 24 percent in 2018, still higher but a bit lower than when only considering its parasitic loads on syngas.
6	Q.	Why are Edwardsport's very high parasitic loads important?
7 8 9 10 11 12 13 14	Α.	These extremely high parasitic loads hurt Duke's ratepayers in several ways. First, the plant had to be built larger to produce the same net MW of power. This increased its total construction cost and the Rider 61 revenues its ratepayers must pay. Second, the plant has had to burn substantially more fuel in order to both operate the gasification system equipment and sell its net output into the grid. Both of these ways have meant, and will continue to mean, that ratepayers must pay more for the electricity generated at Edwardsport than from other sources available to Duke to serve them.
15 16 17	Q.	In your Direct Testimony you discussed Edwardsport's very high heat rate. ⁶ Do you have any reason to expect that its heat rate has been any lower in 2018?
18	A.	No.
19 20 21	Q.	Edwardsport achieved an average gasifier availability of 78.34 percent in 2017. Has the plant achieved the same level of performance from its gasifiers so far in 2018?

⁶ IURC Cause No. 43114 IGCC 17, CAC Exhibit 1, page 15, line 3, to page 16, line 1.

A. No. Edwardsport achieved only an average 64 percent gasifier availability during
 the first nine months of 2018, as shown in Figure 4, below. This was significantly
 lower than the nearly 79 percent gasifier availability in 2017.



Figure 4: Edwardsport Annual and Cumulative Gasifier Availability⁷

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Q. In how many months has Edwardsport's gasifier availability actually reached or exceeded the performance that Duke predicted back in IGCC-4S1?

A. As shown in Figure 5, below, Edwardsport's monthly availability only achieved
the levels predicted by Duke in 18 (or less than 30 percent) of the 64 months from
June 2013 to September 2018.

⁷ The sources for Figure 4 are (1) Petitioner's Revised Exhibit 1-C (CTG) and (2) Petitioner's Response to Data Request CAC 5.3 (included as <u>Attachment DAS-1</u>).





Q. It is reasonable to expect that the plant would have achieved the forecasted level of gasifier availability in every month?

A. No. However, its average gasifier availability for the entire 64-month period, and
the fact it achieved Duke's forecasted levels of performance in less than 30
percent of the individual months, illustrate how inconsistent and unreliable the
plant's gasification systems have been.

8 Q. What has been the overall availability of Edwardsport's gasifiers since the 9 plant was declared to be in-service in June 2013?

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⁸ <u>Id</u>.

1	A.	Edwardsport's gasifier availability has only been 58 percent since the plant was
2		declared to be in-service in June 2013.
3	Q.	Is availability the best measure to evaluate a generating facility's operating
4		performance?
5	A.	No. As I explained in my Direct Testimony, a power plant's availability only
6		measures the number of hours it is able to provide electricity to the grid, at any
7		power level, during a certain period (e.g., monthly or yearly), divided by the total
8		number of hours in that period. ⁹ It does not reflect the level of generation actually
9		provided by the plant during that period.
10		For example, when calculating the availability factor, an hour in which a large
11		generating facility like Edwardsport is able to provide just one MW of power is
12		considered the same as an hour in which the facility is able to operate at full
13		power, which for Edwardsport is 618 MW. As one OUCC attorney put it in a past
14		Edwardsport hearing, although my Stairmaster is available 100% of the time, it is
15		not actually getting used. Most importantly, availability has nothing to say about
16		the economics of a particular plant.
17	Q.	Has Duke quantified the number of MWh of output that were lost in 2017

18 and 2018 due to gasification system equipment problems?

⁹ IURC Cause No. 43114 IGCC 17, CAC Exhibit 1, page 21, line 1, to page 23, line 3.

IURC Cause No. 43114 IGCC-17 Direct Testimony of David A. Schlissel CAC Exhibit 2

CONFIDENTIAL INFORMATION REDACTED

1 A. Yes. Duke identified the MWh of lost output due to gasified system equipment 2 problems in its reports to the Generating Availability Data System ("GADS") of 3 the North American Electric Reliability Corporation ("NERC"). For example, Duke reported that Edwardsport had lost the equivalent of MWhs of 4 output in 2017 due to "other gasification equipment problems."¹⁰ Duke has 5 6 similarly reported that Edwardsport lost another MWh of output in the first seven months of 2018 also due to "other gasification equipment problems."¹¹ 7 8 Q. Is there any other commonly accepted measure by which the IURC should 9 evaluate Edwardsport's operating performance? 10 Yes. Another commonly accepted measure for evaluating a power plant's A. 11 operating performance is its Equivalent Forced Outage Rate ("EFOR"). EFOR is 12 a measure of the probability that a unit will not be available due to both (1) forced 13 outages when the entire plant is forced out of service and (2) deratings of the plant 14 below its rated full power net capacity (that is, where the plant is available to 15 generate but only can produce a lower power output due to unplanned equipment 16 problems or technical issues). 17 Q. What has been Edwardsport's EFOR during the first nine months of 2018? 18 A. Edwardsport's EFOR for the first nine months of 2018 was 12.9 percent. This was 19 slightly lower than its 13.5 percent EFOR during calendar year 2017. The plant's 20 EFOR for the entire 64-month period of June 2013 through September 2018 was 21 18.7 percent. All of these measures were much worse than that of the average EFOR of the relevant industry comparison group that Duke itself identified.¹² 22

¹⁰ Duke Confidential Attachment CAC 3.1-B (included in JI Exhibit 2-C as Attachment DAS-2-C).

¹¹ Duke Confidential Attachment CAC 4.1-A (included in JI Exhibit 2-C as Attachment DAS-3-C).

¹² IURC Cause No. 43114 IGCC 17, CAC Exhibit 1, page 23, line 16, to page 24, line 9.

1	Q.	Shoul	d the IURC expect Edwardsport's operating performance to improve
2		signif	icantly in coming years over what it has achieved to-date?
3	A.	No. T	here are a number of factors that suggest that Edwardsport's operating
4		perfor	mance, especially on syngas, should not be expected to improve
5		signif	icantly in the foreseeable future:
6 7 8 9 10		1.	The plant continues to lose a significant portion of its potential generation due to gasifier equipment problems, leading to its extremely poor 41 percent capacity factor on syngas during its first 64 months of operations. The plant's capacity factor on both syngas and natural gas also has been significantly below what Duke forecasted during the CPCN proceedings.
11 12		2.	Edwardsport's gasification systems continue to operate inconsistently and unreliably.
13 14		3.	The plant continues to have extremely high parasitic loads and high equivalent forced outage rates.
15		4.	The plant continues to have extremely high heat rates.
16 17		5.	The Company's plans to continue to conduct both spring and fall maintenance outages in coming years.
18 19		6.	The plant is seasonally derated to 595 MW in the summer months of June through September.
20 21 22		7.	The Company has not been able to offer into the plant into MISO markets at its 618 MW full power net capacity during the non-summer months, or at its 595 MW derated capacity during the summer months.
23	EDV	WARDS	SPORT'S IMPACT ON DUKE ENERGY INDIANA'S RATEPAYERS
24	Q.	What	is your understanding of the claimed benefits in the proposed
25		settle	ment?
26	A.	As I u	inderstand it, there are four claimed benefits:

1 2 3 4		1. The retail portion of Edwardsport's non-fuel O&M will be capped at \$97.6 million in 2018 and \$96 million in 2019 but with later O&M costs deferred to the Company's next retail base rates case, the timing of which is not defined with certainty.				
5 6		2. The Company's recovery of ongoing capital costs will be deferred to its next retail base rates case.				
7 8 9		3. The value of the Company's regulatory asset containing deferred operating expenses would be reduced by \$10 million per year for three years, for a total of \$30 million.				
10 11		4. There would be \$1.7 million (or more) of shareholder funding for low income assistance and clean energy-related projects/programs.				
12	Q.	Your Direct Testimony found that it is very expensive to generate electricity				
13		at Edwardsport. Will it continue to be very expensive to generate power at				
14		Edwardsport under the proposed settlement?				
15	A.	Yes. Assuming that the Company's budgeted non-fuel O&M cost of \$97.6 million				
16		for the entire year of 2018 has been proportionate year-to-date, Edwardsport's				
17		total O&M averaged \$49.15 per MWh in the first nine months of this year. This				
18		was far higher than the average cost of buying the same energy at the MISO				
19		Indiana Hub.				
20	Q.	Does this \$49.15 per MWh cost reflect the retail share of capital costs				
21		incurred during construction of the plant prior to it being declared in-service				
22		in June 2013?				
23	A.	No, it does not reflect the approximately \$2.46 billion in retail share of the capital				
24		costs or the approximately \$400 million in Rider 61 revenues paid by ratepayers				
25		prior to Edwardsport being declared in-service in June 2013. Consequently, the				
26		total cost of producing power at Edwardsport during the first nine months of this				
27		year was substantially higher than the even the \$49.15 per MWh figure.				

Q. Does the \$49.15 per MWh total O&M cost reflect the retail share of capital maintenance expenditures incurred since the plant was declared in service in June 2013?

- A. No. The \$49.15 per MWh average cost of producing power at Edwardsport during
 the first nine months of 2018 also does not reflect the approximately \$90 million
 in retail share of post-in-service capitalized maintenance expenditures presented
 at Petitioner's Exhibit 2-B (DLD), page 7 of 10. Consequently, the total cost of
 producing power at Edwardsport is substantially higher than even this cost would
 suggest.
- 10Q.Given Edwardsport's very high O&M expenses, is it reasonable to expect11that, with the proposed settlement, the plant will begin to produce a net12economic benefit for ratepayers at any time in the foreseeable future?
- 13 A. No. As I noted in my Direct Testimony, Duke justified the higher cost of building 14 Edwardsport by claiming that the day it became operational it would benefit 15 ratepayers by displacing less efficient and less environmentally friendly units. 16 thereby serving to reduce operating costs. This clearly has not been true so far, as 17 the cost of producing power at Edwardsport has been significantly higher than the 18 cost of purchasing power in the competitive wholesale MISO markets -- and it is 19 extremely unlikely that producing power at the plant will become less expensive 20 than purchasing that power from the MISO wholesale markets at any time in the 21 foreseeable future. Instead, the cost of producing power at Edwardsport is likely 22 to remain substantially more expensive than energy market prices even if 23 Edwardsport O&M costs do not increase in coming years.
- Q. Do the non-fuel O&M caps in the proposed settlement provide any benefit
 for ratepayers?
- A. Yes. They do provide protection against Edwardsport's non-fuel O&M costs
 rising above the currently budgeted amounts.

1	Q.	Do yo	ou agree that the \$30 million reduction in the regulatory asset, spread
2		out o	ver three years, as called for in the settlement represents a net benefit to
3		custo	mers?
4	A.	No. I	believe that the \$30 million reduction in the regulatory asset, spread out
5		over t	hree years, must be evaluated in the context of other provisions of the
6		settler	ment. In particular, these other provisions require consideration as well:
7		1.	The non-fuel O&M cap is being increased by approximately \$20 million
8			per year in 2018 and 2019 compared to the 2017 cap level of \$76 million.
9		2.	There is no cap placed on capital maintenance costs in 2018 or 2019, with
10			the recoverable level of those costs deferred until Duke's next retail base
11			rates case.
12		3.	There is no cap placed on either non-fuel O&M or capital maintenance
13			costs in 2020, even though the non-Duke settling parties are on notice that
14			those costs are likely to be higher than in 2019 due to a "major" outage
15			and related repair and replacement costs being expected during that year.
16		4.	Other factors equal, the 2018, 2019 and 2020 annualized Rider 61 revenue
17			requirements would have been approximately \$30 million less than the
18			2017 revenue requirement due to the new 21.0 percent income tax rate
19			which became effective January 1, 2018, as a result of the Tax Cuts and
20			Jobs Act ("TCJA") enacted in late 2017.

26		same power from MISO markets?
25	Q.	How much more expensive has Edwardsport been compared to buying the
24		costs would increase the average cost for ratepayers to \$167.35 per MWh.
23		for Edwardsport before the plant was declared to be in-service. Including these
22	A.	No. It does not include the \$397 million in Rider 61 costs that the ratepayers paid
21		61 before Edwardsport was declared in-service in June 2013?
20	Q.	Does this \$2.113 billion all-in cost reflect what ratepayers paid through Rider
19		an average cost of \$140.84 per MWh.
18		million MWh retail share of the generation from the plant during this period, for
17		June 2013 and December 2017, ratepayers paid \$2.113 billion for only the 15
16		been extremely expensive for Duke's ratepayers. In just the 64 months between
15	A.	The all-in cost of Edwardsport, including Rider 61 revenues and fuel costs, has
14		ratepayers?
13	Q.	How expensive has the all-in cost of Edwardsport been to date for Duke's
12		that deferral period.
11		order to conceal the continuing escalation in Edwardsport operating costs during
10		approximately 0.5% below their current level for the next two to three years in
9		more than the proverbial "fig leaf" to keep IGCC-17 Step 2 Rider 61 rates
8		context, the \$10 million in annualized regulatory asset write-off is really nothing
7		which are expected to be significantly higher than they were in 2017. In this
6		expenses in 2020 and capital maintenance costs in 2018, 2019 and 2020 - all of
5		deferring to its next base rates case the issue of the recovery of non-fuel O&M
4		benefit to offset increased non-fuel O&M expenses in 2018 and 2019 and (b)
3		reduction benefit through to its customers while (a) retaining two-thirds of that
2		simply Duke's way of flowing approximately one-third of the TCJA tax rate
1		When these other factors are considered, the reduction of the regulatory asset is

A. There are two ways to answer that question. Figure 6, below, compares the all-in
 cost paid by Duke's retail customers for Edwardsport from June 2013 through
 September 2018 to what it would have cost to buy the same amounts of capacity
 and energy from the MISO markets.





5

6 Consequently, through September 2018, Duke's Indiana retail customers paid 7 \$1.63 billion more for power from Edwardsport than it would have cost to buy the 8 same capacity and energy from the MISO markets. And this doesn't include the 9 \$397.8 million that Duke's customers paid for Edwardsport before the plant was 10 declared in-service in June 2013.







Q. Does the proposed settlement do anything significant to reduce the impact of Edwardsport on Duke's retail Indiana customers?

- A. No. Edwardsport will continue to be an economic catastrophe for Duke's retail
 Indiana customers until the IURC takes substantially stronger and more effective
 actions than are contained in the proposed settlement.
- Q. Is it reasonable to expect that this situation without strong, effective
 regulatory action by the Commission -- will turn around at some point in the
 future and, consequently, that Edwardsport will produce a net economic
 benefit for ratepayers?

1

A. No. Given the disparity in costs shown in Figures 6 and 7, and the expectation
that market prices will remain low for the foreseeable future, there is absolutely
no hope that Edwardsport will turn around and become an economically
beneficial investment for Duke's ratepayers. There also is no hope that Duke's
ratepayers ever will recover the \$1.63 billion in higher costs they have paid in just
the plant's first 64 months of operations.

Q. Are there any other factors that are likely to make the relative economics of
Edwardsport even worse for Duke ratepayers in coming years?

9 A. Yes. Design and technological improvements are driving down the costs of wind 10 and solar resources. As more of these renewable resources are added to the MISO 11 grid, it is likely that they will affect Edwardsport in two ways. First, their lower 12 costs and increasing market shares can be expected to keep market clearing prices 13 at their present levels, if not reduce them, thereby producing an even greater 14 disparity between the average MISO prices and the increasing cost to produce 15 power at Edwardsport. Second, the extremely low operating costs of wind and 16 solar resources will mean that they will be dispatched ahead of fossil-fired units 17 like Edwardsport and, as a result, will likely displace generation that would 18 otherwise be produced at Edwardsport.

19 Q. Please summarize your recommendations.

20 A. Approving the cost caps called for in the proposed settlement agreement would be 21 a small, but good, step in the right direction. However, the proposed settlement 22 does not begin to address the scale and scope of the reality confronting the Commission -- that Edwardsport is clearly an economic catastrophe for Duke's 23 24 customers. Thus, I believe it is time for the IURC to take much stronger actions to 25 protect ratepayers against the plant's grossly excessive costs and to rebalance 26 ratepayer risks and rewards from the plant. Therefore, as I explained in my Direct 27 Testimony, I am recommending that the IURC:

1	1.	"[M]odify or revoke the certificate" for the Plant as the Commission
2		should find that continued "implementation of the [clean coal] technology
3		will not serve the public convenience and necessity" per IC 8-1-8.7-5, an
4		option afforded to the Commission by the legislature to protect ratepayers
5		in situations just like this; or
6	2.	Require DEI to file a rate case to determine how much of the investment
7		in Edwardsport is actually fully "used and useful"; or
8	3.	Initiate a special proceeding to consider options that would ensure that the
9		fully embedded cost of the electricity from Edwardsport is comparable to
10		the cost of alternative sources such as the MISO markets and/or other
11		generating facilities on the Company's system;
12	And	
13	4.	"[R]emove any incentive approved in the order if the commission finds
14		that the project no longer complies with the provisions of the order
15		concerning the incentive" per IC § 8-1-8.8-15 insofar as DEI is still
16		receiving favorable Rider 61 treatment with a historically high rate of
17		return despite the clear failures of DEI to reach the milestones and
18		performance promised when Rider 61 treatment and incentives were
19		awarded; and
20	5.	Until the IURC modifies or revokes the CPCN, issues an order in a special
21		proceeding, or completes a rate case review of whether Edwardsport is
22		actually "used and useful" as recommended above, the IURC should limit
23		the Company's recovery of non-fuel O&M expenditures at Edwardsport to
24		\$6.74 per MWh. This represents the per MWh non-fuel O&M
25		expenditures at the five new Duke Energy NGCC units included in Figure
26		9 of my Direct Testimony (CAC Exhibit 1) averaged with Duke Energy
27		Indiana's own Gibson and Cayuga baseload coal-fired plants for the years
28		2014-2017. At the same time, the IURC should restrict the capitalized

- 1 Edwardsport maintenance expenditures recovered through rates in 2018
- 2 and 2019 to the same limit it approved in IGCC-15 for 2017, i.e. the lesser
- 3 of \$16,900,000 or actual expenditures.
- 4 Q. Does this complete your testimony?
- 5 A. Yes.

VERIFICATION

I, David A. Schlissel, affirm under penalties of perjury that the foregoing representations are true and correct to the best of my knowledge, information and belief.

la. lel David A. Schlissel

October 16, 2018 October 16, 2018

ATTACHMENT DAS-1

CAC IURC Cause No. 43114 IGCC-17 Data Request Set No. 5 Received: October 1, 2018

CAC 5.3

Request:

Please provide the data in Petitioner's Revised Exhibit 1-C (CTG) for the months of August and September 2018.

Objection:

Duke Energy Indiana objects to this Request as not reasonably tailored to lead to admissible evidence in this proceeding. Duke Energy Indiana further objects to this Request as overly broad and unduly burdensome as it seeks information that is outside the scope of this proceeding.

Response:

Subject to and without waiving or limiting its objections and in light of the Commission's docket entry stating that 2018 information is relevant for discovery purposes, Duke Energy Indiana responds as follows:

2018	Net Generation MWH(a)	Net Capacity Factor	Availability Factor	Gasifier(b) Availability Factor	Equivalent Availability Factor	Equivalent Forced Outage Rate
January	363,080	78.97	100.00	45.89	83.80	16.20
February	340,008	81.87	100.00	67.40	85.62	14.38
March	395,881	86.10	100.00	91.64	88.86	10.62
April	197,940	44.48	70.25	20.08	46.61	29.23
May	266,860	58.04	99.15	5.61	59.48	5.38
June	323,412	72.68	100.00	83.57	75.43	14.29
July	399,370	86.86	100.00	94.09	88.28	7.78
August	397,584	86.47	100.00	89.14	88.66	7.11
September	269,420	60.55	100.00	78.45	62.38	10.65

Coal Received and Consumed (tons)

	Beginning		Consumed in	Consumed in	Ending
2018	Inventory	Received	Generation	Light Off	Inventory
January	275,384.75	111,687.37	91,331.80	635.20	295,105.12
February	295,105.12	104,516.98	114,796.71	469.29	284,356.10
March	284,356.10	138,353.73	177,941.37	241.63	244,526.83
April	244,526.83	92,720.22	39,601.00	0.00	297,646.05
May	297,646.05	57,879.98	8,183.39	329.28	347,013.36
June	347,013.36	139,108.21	134,739.00	483.10	350,899.47
July	350,899.47	139,025.62	182,929.83	72.17	306,923.09
August	306,923.09	162,555.19	178,156.26	276.57	291,045.45
September	291,045.45	115,938.21	108,495.43	799.24	297,688.99
October					
November					
December					
YTD	275,384.75	1,061,786	1,036,175	3,306.48	297,688.99

Natural Gas Purchased and Consumed (dekatherms)

2018	CTs Consumed in Generation	CTs Consumed in Light Off	Consumed in Balance of Plant	Total Consumed by All Sources
January	1,586,108	522	122,572	1,709,201
February	898,957	341	61,245	960,543
March	297,513	565	53,764	351,842
April	1,083,519	743	198,739	1,283,001
May	2,154,728	1,422	111,256	2,267,406
June	561,803	1,316	246,946	810,065
July	165,441	0	206,090	371,531
August	299,887	0	256,223	556,110
September	618,501	0	351,614	970,114
October				
November				
December				
YTD	7,666,456	4,908	1,608,448	9,279,812

Syngas Con	sumed (de	ekatherms)
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2018	CTs Consumed in Generation	CTs Consumed in Light Off	Total Consumed by All Sources
January	1,321,633	9,348	1,330,981
February	1,703,715	6,909	1,710,624
March	2,574,188	3,517	2,577,705
April	568,862	0	568,862
May	140,775	4,892	145,667
June	2,028,457	7,101	2,035,557
July	2,809,254	1,067	2,810,321
August	2,662,360	3,902	2,666,262
September	1,587,007	11,603	1,598,610
October			
November			
December			
YTD	15,396,250	48,339	15,444,590

Summary of Gasifier Run Time

	G1		G2	
2018	Starts	Run Hours	Starts	Run Hours
January	2	443.25	1	239.67
February	2	464.40	1	441.40
March	1	686.97	1	676.57
April	0	146.92	0	142.23
Мау	1	73.30	1	10.20
June	3	561.28	1	642.15
July	1	656.02	0	744.00
August	1	678.07	1	648.30
September	2	592.47	3	537.20
October				
November				
December				
Year to Date	13	4,302.67	9	4,081.72

Summary of Power Generated, Power Consumed, Net Power Generated and Run Time by Month

2018	GROSS MWH	AUXILIARY MWH	Net MWH
January	472,621	109,541	363,080
February	446,764	106,756	340,008
March	521,409	125,528	395,881
April	261,565	63,625	197,940
Мау	317,508	50,648	266,860
June	447,351	123,939	323,412
July	533,016	133,646	399,370
August	531,329	133,745	397,584
September	376,008	106,588	269,420
October			
November			
December	-		-
Year To-Date	3,907,571	954,016	2,953,557

	CT1		CT2		Steam	Turbine
2018	Starts	Run Hours	Starts	Run Hours	Starts	Run Hours
January	2(a)	726.73	0	744.00	0	744.00
February	0	672.00	2(a)	665.13	0	672.00
March	0	744.00	3(a)	717.37	0	744.00
April	2	392.35	2	502.20	1	489.93
Мау	1	737.70	1	554.78	1	727.62
June	6(a)	630.82	0	720.00	0	720.00
July	0	744.00	0	744.00	0	744.00
August	0	744.00	0	744.00	0	744.00
September	0	409.20	0	720.00	0	720.00
October						
November						
December						
Year To-Date	11	5,800.80	8	6,111.48	2	6305.55

(a)-Includes an attempted start that had no run hours

Power Generation Events and Run Times

CT1		
Close Breaker	Open Breaker	On-Line Time, hours
1/26/2018 5:28	2/1/2018 0:00	
2/1/2018 0:00	3/1/2018 0:00	672.00
3/1/2018 0:00	4/1/2018 0:00	744.00
4/1/2018 0:00	4/11/2018 14:11	254.18
4/12/2018 3:06	4/13/2018 23:07	44.02
4/27/18 1:51	5/1/2018 0:00	94.15
5/1/18 0:00	5/2/2018 4:05	28.08
5/2/2018 10:23	6/1/2018 0:00	709.62
6/1/18 0:00	6/1/2018 23:53	23.88
6/3/2018 8:26	6/4/2018 22:52	38.43
6/7/2018 7:30	7/1/2018 0:00	568.50
7/1/2018 0:00	8/1/2018 0:00	744.00
8/1/2018 0:00	9/1/2018 0:00	744.00
9/1/18 0:00	9/18/2018 1:12	409.20

CT2		
Close Breaker	Open Breaker	On-Line Time, hours
1/1/2018 0:00	2/1/2018 0:00	744.00
2/1/2018 0:00	2/27/2018 9:15	633.25
2/27/2018 16:07	3/1/2018 0:00	31.88
3/1/2018 0:00	3/17/2018 0:21	384.35
3/17/18 14:33	3/25/2018 13:26	190.88
3/26/2018 1:52	4/1/2018 0:00	142.13
4/1/2018 0:00	4/18/2018 1:42	409.70
4/26/2018 19:47	4/26/2018 21:50	2.05
4/27/2018 3:57	4/30/2018 22:24	90.45
5/8/18 21:13	6/1/2018 0:00	554.78
6/1/18 0:00	7/1/2018 0:00	720.00
7/1/2018 0:00	8/1/2018 0:00	744.00
8/1/2018 0:00	9/1/2018 0:00	744.00
9/1/18 0:00	10/1/2018 0:00	720.00

Steam Turbine		
Close Breaker	Open Breaker	On-Line Time, hours
1/1/2018 0:00	2/1/2018 0:00	744.00
2/1/2018 0:00	3/1/2018 0:00	672.00
3/1/2018 0:00	4/1/2018 0:00	744.00
4/1/2018 0:00	4/18/2018 1:37	409.62
4/27/2018 15:41	5/1/2018 0:00	80.32
5/1/18 0:00	5/2/2018 4:07	28.12
5/2/18 20:30	6/1/2018 0:00	699.50
6/1/18 0:00	7/1/2018 0:00	720.00
7/1/2018 0:00	8/1/2018 0:00	744.00
8/1/2018 0:00	9/1/2018 0:00	744.00
9/1/18 0:00	10/1/2018 0:00	720.00

ATTACHMENT DAS-2-C

ATTACHMENT DAS-3-C