BEFORE THE PUBLIC UTILITIES COMMISSION OF COLORADO

Docket No. 10M-245E

IN THE MATTER OF COMMISSION CONSIDERATION OF PUBLIC SERVICE COMPANY OF COLORADO PLAN IN COMPLIANCE WITH HOUSE BILL 10-1365, "CLEAN AIR – CLEAN JOBS ACT"

ANSWER TESTIMONY OF DAVID A. SCHLISSEL

September 17, 2010

1	Q.	Please state your name, occupation, and business address.
2	A.	My name is David A. Schlissel. I am the President of Schlissel Technical Consulting, Inc.
3		My business address is 45 Horace Road, Belmont, Massachusetts 02478.
4		
5	Q.	On whose behalf are you testifying in this proceeding?
6	A.	I am testifying on behalf of Western Resource Advocates.
7		
8	Q.	Please summarize your educational background and recent work experience.
9	A.	I graduated from the Massachusetts Institute of Technology in 1968 with a Bachelor of
10		Science Degree in Engineering. In 1969, I received a Master of Science Degree in
11		Engineering from Stanford University. In 1973, I received a Law Degree from Stanford
12		University. In addition, I studied nuclear engineering at the Massachusetts Institute of
13		Technology during the years 1983-1986.
14		Since 1983 I have been retained by governmental bodies, publicly-owned utilities, and
15		private organizations in 28 states to prepare expert testimony and analyses on engineering
16		and economic issues related to electric utilities. My recent clients have included the New
17		Mexico Public Regulation Commission, the U.S. Department of Justice, the Attorney

1		General and the Governor of the State of New York, state consumer advocates, and			
2		national and local environmental organizations.			
3		I have testified before state regulatory commissions in Arizona, New Jersey, California,			
4		Connecticut, Kansas, Texas, New Mexico, New York, Vermont, North Carolina, South			
5		Carolina, Maine, Illinois, Indiana, Ohio, Massachusetts, Missouri, Rhode Island,			
6		Wisconsin, Iowa, South Dakota, Georgia, Minnesota, Michigan, Florida, North Dakota			
7		and Mississippi and before an Atomic Safety & Licensing Board of the U.S. Nuclear			
8		Regulatory Commission.			
9		A copy of my current resume is included as Attachment A. Additional information			
10		about my work is available at www.schlissel-technical.com.			
11					
12	Q.	Please summarize your testimony.			
13	A.	Schlissel Technical Consulting was retained to investigate the reasonableness of Public			
14		Service of Colorado's ("PSCo" or "Xcel") proposed Emissions Reduction Plan. This			
15		testimony presents the results of our analyses.			
16					
17	Q.	Please summarize your conclusions.			
18	A.	My conclusions are as follows:			
19 20 21 22		1. The results of the transmission analyses by KEMA show that PSCo does not need to install a second combined cycle unit at the Cherokee site in order to ensure adequate system reliability. As a result, the retirement of Cherokee Unit 4 can be advanced to the end of 2017.			
23 24 25 26 27 28 29		2. PSCo did not model any scenario in which 903 MW of coal capacity would be retired by the end of 2017. However, the results of the Company's Scenario 6 Strategist modeling show that retiring Cherokee Units 1-4 and Valmont Unit 5 by the end of 2018 would be substantially less expensive for ratepayers than installing environmental controls. Given these results and our analysis, it is reasonable to expect that retiring all of these units by the end of 2017 also would be less expensive for ratepayers.			

- 13.PSCo Replacement Scenario 6H would include 325 MW of new combined cycle2capacity at the Fort St. Vrain site and would provide enough new capacity to3ensure an adequate level of system reliability.
- 4. It is unclear whether the addition of that new 325 MW combined cycle unit is the
 5 best alternative available to PSCo. It may be that there are lower cost, lower risk
 alternatives that include additional energy efficiency, more wind, additional solar
 thermal capacity, additional solar photo voltaic resources, and, perhaps, some
 additional gas-fired combined cycle or combustion turbine capacity.
- 95.The Commission need not determine with finality, in this proceeding, the exact10mix of resources that would replace Cherokee Unit 4 if it were retired at the end11of 2017. That question can and should be addressed in detail in the Company's122011 Electric Resource Plan. In that proceeding, the economics and reliability13impact of adding a new combined cycle unit at Fort St. Vrain should be examined14against the economics and reliability consequences of other resource portfolios.
- 156.However, the Commission should feel reassured that if it determines in the 201116Electric Resource Plan that PSCo should add a new combined cycle unit at Fort17St. Vrain, that unit could be in operation prior to the Company's peak summer18period in 2018. Therefore, the Commission would not be risking future electric19system reliability by ordering the retirement of Cherokee Units 1-4 and Valmont20Unit 5 by the end of 2017.
- 217.The assumed coal prices in the Company's Strategist modeling appear to be too22low.
- 238.The \$20/ton and \$40/ton CO2 prices that PSCo has used in its modeling analyses24reasonably reflect the uncertainties associated with the timing, stringency and25design of federal regulation of greenhouse gas emissions. It is unreasonable to26assume a \$0/ton CO2 price in resource planning analyses.
- 27
- 28 Q. What materials have you reviewed during the preparation of this testimony?
- 29 A. I have reviewed the Company's testimony and exhibits in this docket and its responses to
- 30 the discovery submitted by the WRA and other active parties. I also have reviewed the
- 31 Company's filings in Docket Nos. 10A-377E and 10A-554EG, as well as the filings and
- 32 Commission Orders in Docket No. 07A-447E.

A LOW COST, LOW RISK REPLACEMENT PORTFOLIO FOR CHEROKEE 1-4 AND VALMONT 5

Q. Has PSCo presented a scenario in which the Cherokee 1-4 and Valmont 5 units would all be retired by the end of 2017, the legislated date for full implementation of the Company's NOx Emissions Reduction Plan?

6 A. No. PSCo presents a number of scenarios in the Emissions Resource Plan in which

7 Cherokee 1-4 and Valmont 5 all would be retired. However, none of these scenarios

8 assumes that all of the units would be retired by the end of 2017. In Scenarios 6 and 7,

9 the last unit, Cherokee 4, would be retired at the end of 2018. In Scenario 6.1, which

10 represents PSCo' Preferred Plan, Cherokee 4 would not be retired until the end of 2022.

Q. What explanation has the Company given for not considering a scenario in which Cherokee 1-4 and Valmont 5 are all retired by the end of 2017?

A. PSCo explains in its Emissions Reduction Plan that under Scenarios 6 and 7, it could not start construction of a second combined cycle unit at Cherokee until Cherokee 3 was retired in 2015. As a result, construction of that second new unit at Cherokee could not be completed until the end of 2018, at which time Cherokee 4 could be retired.¹ In Scenario

17 6.1, the Company's Preferred Plan, the retirement of Cherokee 3 would be delayed until

18 2017. Consequently, Cherokee 4 could not be retired until the end of 2022, the date by

19 which the second replacement combined cycle unit could be ready.²

¹ Emissions Reduction Plan, at page 36.

<u>Id</u>.

- Q. Do you agree with the Company's assessment that the retirement of Cherokee 4
 must await the construction of a second new unit at the Cherokee site?
- 3 A. No. As explained in the testimony of P. Jeffrey Palermo for WRA, there are other 4 options, besides building a second combined cycle unit at Cherokee, for providing needed 5 reactive power for transmission grid reliability. Without the need to wait for the 6 construction of that second combined cycle unit at Cherokee, there is no reason to delay 7 the retirement of Cherokee 4 beyond 2017. In fact, if there were adequate replacement 8 capacity available at other company-owned generating facilities or from off-system 9 purchases, Cherokee 4 could be retired once the first replacement combined cycle unit 10 was completed at that site at the end of 2015.
- 11
- Q. What Replacement Portfolios did the Company evaluate in Scenario 6 the scenario
 in which Cherokee 1-4 and Valmont 5 would be retired by 2018?
- 14 A. As shown in Table 1, below, PSCo evaluated five Replacement Portfolios in Scenario 6:

Table 1. Scenario o Replacement i ortionos					
	Replacement	Replacement	Replacement	Replacement	Replacement
	Portfolio 6E	Portfolio 6F	Portfolio 6G	Portfolio 6H	Portfolio 6I
	Fuel switch Arapahoe 4 to gas in 2013	SW Arap 2014			
	Cher 2x1 CC in 2015	SW Val 2014			
	Cher 1x1 CC in 2018	Cher Peaker Cap in 2018	Cher Peaker Cap in 2018	Cher Peaker Cap in 2018	Cher 2x1 CC in 2015
		Pumped Storage in 2017	Solar Thermal in 2016	FSV CC in 2017	Cher Peaker Cap in 2018
					300 MW of wind in 2016
					60 MW of solar PV in 2016
					Solar Thermal in 2016
Total MW of Replacement Capacity	994 MW	1259 MW	952 MW	1072 MW	1122 MW
MW of Coal Retired	903 MW	903 MW	903 MW	903 MW	903 MW

 Table 1:
 Scenario 6 Replacement Portfolios

4 Q. Do the results of the Company's Strategist modeling show that retiring all 903 MW

5 of Cherokee 1-4 and Valmont 5 by 2018 would be a less expensive option than

6 **installing controls on some or all of these units?**

7 A. Yes. The results of the Company's modeling of the Scenario 6 Replacement Portfolios

8 show that retiring Cherokee 1-4 and Valmont 5 by the end of 2018 would be much less

9 expensive than installing controls on Cherokee 1-4 and Valmont 5.³ The same is true for

- 10 the Replacement Portfolios that PSCo examined in Scenario 7 which also retired
- 11 Cherokee 1-4 and Valmont 5 by the end of 2018.

12

Emissions Reduction Plan, Tables 8.1 and 8.2, at pages 59 and 61.

1	Q.	Is it reasonable to expect that retiring Cherokee 1-4 and Valmont 5 by the end of
2		2017 also would be less expensive than installing emissions controls?
3	A.	Yes. Given the results of the Company's Strategist modeling analyses, it is certainly
4		reasonable to expect that retiring Cherokee 1-4 and Valmont 5 by the end of 2017 would
5		be a lower cost option than installing emissions controls and continuing to operate these
6		units.
7		
8	Q.	Which of the Scenario 6 Replacement Portfolios are you recommending that the
9		Commission adopt?
10	A.	We believe that the Commission should adopt a Revised Replacement Portfolio 6H ("6H-
11		Revised") that would retire Cherokee 4 at the end of 2017. In addition, the 147 MW of
12		peaking combustion turbine capacity that PSCo includes in Replacement Portfolio 6H
13		also would be removed. While this capacity might be needed as part of the Company's
14		generic expansion plan, and should be considered in the 2011 Electric Resource Plan, it is
15		not required as part of the replacement capacity for Cherokee 1-4 and Valmont 5.
16		
17	Q.	How does the PVRR of Replacement Portfolio 6H compare to the Company's
18		Preferred Plan, Replacement Scenario 6.1E?
19	A.	Replacement Portfolio 6H has almost exactly the same PVRR as the Company's
20		preferred Replacement Portfolio 6.1E. For example, as shown in Table 8.1 of the

1		Emissions Reduction Plan, the 2010-2046 PVRR of Replacement Scenario 6H is \$76,430
2		million versus the PVRR of PSCo's preferred Portfolio 6.1E which is \$76,376 million.
3		This is only a \$54 million, or seven-hundredths of one percent, of a difference between
4		the two plans over a period of 36 years. As shown in the testimony of WRA witness
5		Dirmeier, retiring Cherokee 4 in 2017 instead of 2018 and eliminating 147 MW of new
6		peaking capacity does affect the PVRR of Replacement Portfolio 6H to some extent.
7		However, as Mr. Dirmeier testifies, WRA's 6H-Revised would be less expensive over
8		time than Replacement Portfolio 6.1E, which is PSCo's Preferred Plan.
9	Q.	What would be the other benefits of WRA's 6H-Revised over the Company's
10		preferred Portfolio 6.1E?
11	A.	There would be several significant benefits to WRA's 6H-Revised:
12		1. The Commission could be confident that the PVRR of retiring Cherokee 1-4 and
13		Valmont would be lower than the cost of installing environmental controls.
14		2. Cherokee 4 could be retired five years earlier, at the end of 2017 instead of 2022.
15		3. There would be significant health benefits due to the earlier retirement of
16		Cherokee 4.
17		4. Due to the earlier retirement of Cherokee 4, the Company and its ratepayers also
18		would have less of an exposure to the risk that CO ₂ prices will be higher than
19		PSCo's \$20/ton CO ₂ price.

1	5.	Ratepayers also would be protected against the risk that the price of the coal that
2		would be burned by Cherokee 4 will be higher than the Company now projects.
3	6.	The Company would not have to commit to building a replacement combined
4		cycle unit at Fort St. Vrain by the end of 2017. Instead, the question of whether to
5		proceed with the combined cycle unit at Fort St Vrain could be investigated as
6		part of the Company's 2011 Electric Resource Plan. Thus, the Company and the
7		Commission would have the flexibility under WRA's 6H-Revised to delay
8		beyond 2017, or to cancel entirely, the Fort St. Vrain combined cycle unit if it
9		became clear in the 2011 Electric Resource Plan process that there are alternatives
10		to that unit that had lower costs while providing the same or greater
11		environmental benefits.

13	Q.	WRA 6H-Revised (like Portfolio 6H) also advances the retirement of Cherokee 3
14		from 2017 to 2015. Would you expect similar benefits from an earlier retirement of
15		Cherokee 3 as would be achieved from the earlier retirement of Cherokee 4?

A. Yes. The benefits of an earlier retirement of Cherokee 3 would be generally the same as
those from an earlier retirement of Cherokee 4.

1	Q.	What are the relative economics of Replacement Portfolio 6H and the Company's
2		preferred Portfolio 6.1E with PSCo's \$40/ton CO ₂ price?
3	A.	As noted above, PSCo's preferred Replacement Portfolio 6.1E shows a slight economic
4		advantage (i.e., lower cost) during the period 2010-2046 with PSCo's $20/ton CO_2$ price.
5		With PSCo's \$40/ton CO2 price, Replacement Portfolio 6H becomes the lower cost
6		alternative, with a more substantial \$312 million PVRR economic advantage over
7		Replacement Portfolio 6.1E during the same 36 year period. Replacement Portfolio 6H
8		also has almost exactly the same PVRR as Portfolio 6.1E during the shorter 2010-2020
9		period (i.e., \$35,027 million vs. \$35,021 million). ⁴
10		These results are not surprising as Replacement Portfolio 6H retires the higher CO ₂
11		emitting Cherokee 3 and Cherokee 4 several years earlier than these units would be
12		retired in PSCo's preferred Portfolio 6.1E.
13		
14	Q.	Is it reasonable to expect that WRA's 6H-Revised would also have a lower cost than
15		PSCo's preferred Portfolio 6.1E with the Company's \$40/ton CO ₂ price?
16	A.	Yes. WRA's modified Portfolio 6H would retire Cherokee 4 in 2017, a year earlier than
17		the unit would be retired in the Company's Portfolio 6H. Therefore, WRA's modified
18		Portfolio 6H would have lower CO_2 emissions in 2018 and, consequently, lower CO_2
19		costs than either the Company's Portfolio 6H or its preferred Portfolio 6.1E.

See Table 8.11 on page 79 of the Emissions Reduction Plan.

2

SYSTEM RELIABILITY

3 Q. Would the WRA's 6H-Revised Replacement Portfolio provide the same level of

4 system reliability as either the Company's preferred Portfolio 6.1E or the continued

5 operation of Cherokee 1-4 and Valmont 5?

6 A. Yes. WRA 6H-Revised would add at least 925 MW of capacity by the end of 2017 or

7 more than the 903 MW of capacity that PSCo would be retiring at Cherokee 1-4 and

8 Valmont 5. This is true even without the 147 MW of Cherokee peaking capacity that

9 PSCo proposes to install as part of its Replacement Portfolio 6H.

1	0
1	1
1	2

Table 2:Capacity Retired/Added in PSCo Replacement Portfolio 6.1E and WRA's
6H- Revised – with 245 of Additional Capacity from Fort St. Vrain
Combined Cycle Unit

	Cumulative MW	Cumulative MW	Cumulative MW of	Cumulative MW of
	of Coal Capacity	of Replacement	Coal Capacity Retired	Replacement Capacity
	Retired in	Capacity Added	in Portfolio	Added in Portfolio
Year	Portfolio 6.1E	in Portfolio 6.1E	WRA 6H-Revised	WRA 6H-Revised
		By Jar	nuary 1st of the Year	
2013	213	0	213	0
2014	213	111	213	111
2015	213	111	213	111
2016	213	680	365	680
2017	213	680	365	680
2018	551	680	903	925
2019	551	680	903	925
2020	551	680	903	925
2021	551	680	903	925
2022	551	680	903	925
2023	903	994	903	925

1	Q.	How much additional capacity does Table 2 reflect would be added as part of the
2		Fort St. Vrain combined cycle unit?
3	А.	Table 2 reflects that the conversion of the two most recently installed combustion
4		turbines at Fort St. Vrain into a combined cycle unit would add 245 MW of new capacity.
5		This is the assumption included in the workpaper for Table 5.5 on page 44 of the
6		Emission Reduction Plan.
7		
8	Q.	But don't Tables 8.1 and 8.2 in the Emission Reduction Plan show that the Fort St.
9		Vrain combined cycle unit would increase the Company's available capacity
10		resources by 325 MW, not 245 MW?
11	А.	Yes. That is correct. The assumption in Tables 5.5 regarding how much additional
12		capacity would be provided in Replacement Portfolio 6H by the new combined cycle unit
13		at Fort St. Vrain appears to be different from that in Tables 8.1 and 8.2. To be
14		conservative, Table 2, above, uses the lower 245 MW figure used to prepare Figure 5.5 in
15		the Emissions Reduction Plan.
16		However, as shown in Table 3, below, the amount of replacement capacity that would be
17		added in WRA's Replacement Portfolio 6H-Revised would be even higher if we assumed
18		that the new Fort St. Vrain combined cycle unit would add 325 MW of new capacity, as
19		shown in Figures 8.1 and 8.2 of the Emission Reduction Plan.

Table 3:Capacity Retired/Added in PSCo Replacement Portfolio 6.1E and WRA's
Modified Portfolio 6H – with 325 of Additional Capacity from Fort St. Vrain
Combined Cycle Unit

	Cumulative MW	Cumulative MW	Cumulative MW of	Cumulative MW of
	of Coal Capacity	of Replacement	Coal Capacity Retired	Replacement Capacity
	Retired in	Capacity Added	in Portfolio	Added in Portfolio
Year	Portfolio 6.1E	in Portfolio 6.1E	WRA 6H-Revised	WRA 6H-Revised
		By Jar	nuary 1st of the Year	
2013	213	0	213	0
2014	213	111	213	111
2015	213	111	213	111
2016	213	680	365	680
2017	213	680	365	680
2018	551	680	903	1005
2019	551	680	903	1005
2020	551	680	903	1005
2021	551	680	903	1005
2022	551	680	903	1005
2023	903	994	903	1005

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Q. Is there any reason for the Commission to be concerned that there might be a
reliability problem in the years 2013 through 2015 when more coal capacity (that is,
Cherokee 1 and 2) would be retired than new capacity added?

8 A. No. The Company's load-resources table shows that even with the retirement of the 213

9 MW of capacity from Cherokee 1 and 2 at the end of 2011, PSCo will have enough

- 10 capacity to achieve its required reserve margins. For example, Emissions Reduction Plan
- 11 workpaper 5 shows the PSCo would have the following capacity surpluses, on top of its

12 required reserves, in the years 2012 to 2015 even if Cherokee 1 and 2 were retired at the

13 end of 2011.

14 15 Table 4:PSCo Capacity Surpluses during the Years 2012-2015 with the Retirements
of Cherokee 1 and 2

Year	2012	2013	2014	2015
PSCo Capacity Surplus	685 MW	255 MW	120 MW	15 MW

1		Consequently, WRA's Replacement Portfolio 6H-Revised should not pose any reliability
2		problems for PSCo.
3		RENEWABLE RESOURCES
4	Q.	Does the Company examine the impact of adding additional renewable resources to
5		its Replacement Portfolio 6H?
6	A.	Yes. The Company ran two bolt-on scenarios which added 30 MW of solar PV and 100
7		MW of wind, respectively, to the natural gas-fired capacity already included as part of
8		Replacement Portfolio 6H.
9		
10	Q.	What were the results of these bolt-on scenarios?
11	A.	Adding the 30 MV of solar PV reduced the PVRR of Replacement Portfolio 6H by a
12		small amount, approximately \$23 million. ⁵ Adding 100 MW of wind increased the PVRR
13		of the Replacement Portfolio by approximately the same amount (\$17 million).
14	Q.	Have you been able to identify why adding the solar PV reduced the PVRR of the
15		Replacement Portfolio by such a relatively small amount while adding the 100 MW
16		of wind actually increased Portfolio's PVRR?
17	A.	No. I do not have available to me the specific information I would need to draw a
18		definitive conclusion. However, it is possible that the fact that PSCo treated them as bolt-
19		on scenarios might have had some impact. As I understand it, in a bolt-on scenario, the
20		generation expansion plan is not re-optimized. Thus Replacement Portfolio 6H had the

Table 8.20, at page 91 of the Emissions Reduction Plan.

1		same amount of new natural gas-fired capacity (1,072 MW) even when the additional 30
2		MW of solar PV or the 100 MW of wind were added. Even though the Company gave
3		some capacity credits for the additional solar PV and wind, it is unclear whether this
4		credit was adequate to compensate for the fact that, in essence, the Company possibly
5		was over-building its system in the bolt-on scenarios. Clearly, the economics of adding
6		more solar PV, wind or other renewable resources should be examined in detail in the
7		2011 Electric Resource Plan process, where the Company's system can be re-optimized.
8		
9	Q.	Regardless of whether new solar PV capacity were to reduce the PVRR of a
10		Replacement Portfolio by a small amount or if the addition of new wind were to
11		increase the PVRR of the Portfolio by a similar slight amount, don't these
12		renewable resources provide other important benefits?
12 13	A.	renewable resources provide other important benefits? Absolutely. The addition of renewable resources, such as solar PV and wind to a
	A.	
13	A.	Absolutely. The addition of renewable resources, such as solar PV and wind to a
13 14	A.	Absolutely. The addition of renewable resources, such as solar PV and wind to a Replacement Portfolio would provide significant benefits by reducing the exposure of the
13 14 15	A.	Absolutely. The addition of renewable resources, such as solar PV and wind to a Replacement Portfolio would provide significant benefits by reducing the exposure of the Company and its ratepayers to (1) higher natural gas and coal prices and (2) higher CO ₂
13 14 15 16	A.	Absolutely. The addition of renewable resources, such as solar PV and wind to a Replacement Portfolio would provide significant benefits by reducing the exposure of the Company and its ratepayers to (1) higher natural gas and coal prices and (2) higher CO ₂ prices. Of course, adding renewable resources also could provide significant health and
13 14 15 16 17	А. Q .	Absolutely. The addition of renewable resources, such as solar PV and wind to a Replacement Portfolio would provide significant benefits by reducing the exposure of the Company and its ratepayers to (1) higher natural gas and coal prices and (2) higher CO_2 prices. Of course, adding renewable resources also could provide significant health and environmental benefits by displacing coal and gas-fired generation.
 13 14 15 16 17 18 		Absolutely. The addition of renewable resources, such as solar PV and wind to a Replacement Portfolio would provide significant benefits by reducing the exposure of the Company and its ratepayers to (1) higher natural gas and coal prices and (2) higher CO ₂ prices. Of course, adding renewable resources also could provide significant health and environmental benefits by displacing coal and gas-fired generation. ENERGY EFFICIENCY

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2	Q.	The results presented in Table 8.13 of the Emissions Reduction Plan suggest that
3		adding 30 percent more DSM (above the Commission Goals) would actually
4		increase the PVRR of the three Replacement Portfolios in which that change were
5		included. Do you understand the reason for these results?
6	A.	PSCo developed the assumptions for a scenario in which the DSM goals that were
7		established by the Commission in Docket No. 07A-420E were increased by 30 percent on
8		an annual basis (the so-called 130% of Commission Goals). This assumption was
9		modeled in a Strategist sensitivity scenario.
10		The costs that the Company assumed would be required to achieve these goals are very
11		high because PSCo assumed that it would need to pay 100 percent incentives to reach this
12		level of savings. This assumption appears to be contrary to the testimony of Company
13		witness Sundin in the DSM Strategic Issues Docket 10A-554EG where she concluded
14		that:
15		Rebate Costs in the KEMA Study may be too high . In its study,
16 17		KEMA has shown the estimated achievable market potential available at three different customer incentive levels: 50%, 75% and 100% of the
18		incremental cost of the measure. While it is surely true that higher
19		incentives will drive higher customer participation, it may also be true
20 21		that, for the majority of customers, a higher rebate is more of an incentive than necessary to make them act. Philosophically speaking, the purpose of
22		a rebate is to provide the customer with just enough of an incentive to
23		make them act. When we start speaking of incentives at 75% or 100% of
24		incremental costs, these incentives may be more than is needed by all
25 26		participants, causing the Company's costs to increase unnecessarily. This is because some customers are willing to implement measures at a lower
20 27		rebate level than others. Further, if rebate levels are set too high in the
28		early years of a long-term program, then we will lose the opportunity to
29		acquire a certain portion of the total achievable potential for a lower price.

1 2 3 4 5 6 7 8		 Therefore, the Company advocates setting goals in such a way as to obtain the greatest level of energy savings at the lowest price thereby minimizing the rate impact to customers unable to participate in the DSM program. Rebate levels should be set lower at the beginning and then increased over time, as needed, to achieve the desired sustainable participation level.⁶ (Emphasis in original) Despite this conclusion, it appears from the workpaper provided by PSCo that the Company assumed in its 130 % DSM Strategist modeling sensitivity that it would have to
9		pay 100 percent incentives for all measures.
10		
11	Q.	Is there any evidence that suggests that additional energy efficiency savings are
12		available beyond those assumed by PSCo as part of the 130% Commission Goal?
13	A.	Yes. Despite assuming that such high incentives would be required to achieve savings,
14		the KEMA study estimated the Total Resource Cost ("TRC") benefit-cost ratio at well
15		over 2 for a wide range of measures except for emerging commercial technologies.
16		Typically, this would suggest that additional energy efficiency is available. However,
17		there is not enough information to evaluate what those measures might be (although Ms.
18		Sundin suggests two possible programs in her testimony in Docket No. 10A-554EG) and,
19		ultimately, these issues are better explored in the DSM Strategic Issues docket or the
20		2011 Electric Resource Plan process. But the results of the KEMA study should give the
21		Commission comfort that even in the extreme scenario of paying 100 percent incentives,
22		energy efficiency remains cost-effective.
22		

Direct Testimony and Exhibits of Debra L. Sundin, Docket No. 10A-554EG, filed August 10, 2010, at page 13, line 21, to page 14, line 18.

1	Q.	What measures does Ms. Sundin state in her testimony in Docket 10A-554EG might
2		bridge the gap to the 130% of Commission Goals?
3	A.	Because building codes and standards as they relate to energy efficiency are not typically
4		complied with in full in the first several years following their adoption, the Company
5		could "provide training and verification services to the builders and other trades involved
6		in new construction." It could then take credit for the portion of the savings attributed to
7		earlier compliance with new codes.
8		Also, Ms. Sundin suggests a program in which energy efficiency investments on the
9		utility-side of the meter could be better prioritized among the Company's capital
10		investment choices. ⁷
11		
12	Q.	If additional energy efficiency savings, e.g., 130% of Commission Goals, are cost-
13		effective why then does the Company's Strategist modeling show that additional
14		effective, why then does the Company's Strategist modeling show that additional
		DSM increases PVRR?
15	A.	
15 16	A.	DSM increases PVRR?
	A.	DSM increases PVRR? My understanding is that the base Replacement Portfolios in the Company's Strategist
16	A.	DSM increases PVRR? My understanding is that the base Replacement Portfolios in the Company's Strategist modeling did not change in the 130% DSM scenarios. In other words, the same new gas
16 17	A.	DSM increases PVRR? My understanding is that the base Replacement Portfolios in the Company's Strategist modeling did not change in the 130% DSM scenarios. In other words, the same new gas plants were built whether or not additional DSM investments and savings were included.
16 17 18	A.	DSM increases PVRR? My understanding is that the base Replacement Portfolios in the Company's Strategist modeling did not change in the 130% DSM scenarios. In other words, the same new gas plants were built whether or not additional DSM investments and savings were included. The impact of the additional DSM was limited to how it changed the dispatch of

⁷ Direct Testimony and Exhibits of Debra L. Sundin, Docket No. 10A-554EG, filed August 10, 2010, at page 33, line 1, to page 34, line 18.

- DSM and not for the capacity benefits (by reducing capital investments for new
 generating facilities). I believe that these factors make the additional spending on DSM
 wrongly appear to be not cost-effective.
- 4

Q. What is your recommendation as to how the Commission should address additional energy efficiency savings as part of a portfolio of alternatives to existing coal units?

7 A. As I have explained above, I do not believe that the Company and the Commission

8 should at this time be locked into building a new combined cycle facility at the Fort St.

9 Vrain site. Instead, the Commission should explore in the 2011 Electric Resource Plan

10 process whether there are more cost-effective and lower risk alternatives to building that

11 new generating unit. The Commission's resolution of the issues being addressed in the

12 DSM Strategic Issues docket should inform its decision as to the timing and the size of 13 the new generating unit that would need to be added as part of the Replacement Portfolio

- 14 for Cherokee 1-4 and Valmont 5.
- 15 MODELING CONCERNS

Q. Do you have any concerns about the Company's Strategist modeling and whether its
 results may be biased in favor of the continued operation of existing coal units?

18 A. Yes. I have several concerns.

First, because the model is not reoptimizing the overall expansion plan, the Company
appears to be over-building in a number of Replacement Portfolios, especially when
additional renewable resources and/or DSM are included. Although PSCo has testified

1	that it gives a capacity credit for excess capacity based on the costs of a generic CT, we
2	have not had time to verify that these credits fully compensate for the costs of the over-
3	building. It would have been better to re-optimize the Replacement Portfolios to see what
4	impacts adding renewable resources and/or additional DSM would have on the timing
5	and sizes of the new gas-fired units being installed in each Portfolio.
6	Second, the Company has acknowledged that the load forecast used in the Strategist
7	modeling does not reflect the revisions to its load forecasts that were made in early
8	August. At the same time, I am concerned about the Company's treatment of interruptible
9	loads in the Strategist modeling. Traditionally, required reserves (and hence total capacity
10	needs) are based on a company's firm obligation load which is calculated by subtracting
11	any interruptible loads (and other load management) from the native load forecast. The
12	Company has used this methodology in its ERP Workpaper 5, an excerpt from which is
13	presented below:

14Table 5:Excerpt from PSCo Emissions Reduction Plan Workpaper 5 Showing15Derivation of Annual Firm Obligations in Load-Resources Calculation

A	PSCo Load	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
В	2010 Native Load Forecast	6,490	6,539	6,339	6,477	6,600	6,705	6,817	6,902	6,988	7,079	7,178	7,274	7,245
С														
D	Interruptible Load	226	245	250	254	256	257	259	213	215	216	218	219	220
E	Saver's Switch	137	152	163	174	172	160	149	139	130	121	112	105	97
F	Firm Obligation Load	6,128	6,142	5,926	6,048	6,172	6,288	6,409	6,549	6,644	6,743	6,848	6,950	6,927
G														
Н	Base Reserve Margin %	16.3%	16.3%	16.3%	16.3%	16.3%	16.3%	16.3%	16.3%	16.3%	16.3%	16.3%	16.3%	16.3%
I	DSM Above Enhanced DSM (Decision No. C08	0	14	38	68	104	145	187	231	278	331	385	440	494
J	Added Reserve Margin % (Decision No. C08-05	0.0%	0.1%	0.3%	0.5%	0.7%	0.8%	1.0%	1.2%	1.5%	1.7%	2.0%	2.2%	2.5%
К	Reserve Margin % from Phase II Process	16.3%	16.4%	16.6%	16.8%	17.0%	17.1%	17.3%	17.5%	17.8%	18.0%	18.3%	18.5%	18.8%
L	Reserve Margin Requirement (MW)	999	1,009	986	1,018	1,048	1,075	1,110	1,148	1,180	1,214	1,251	1,286	1,302

- 17 In the Strategist modeling, however, the Company treats load management as a resource,
- 18 not a reduction in loads. Consequently, as I understand it, Strategist calculates the
- 19 required reserves and, hence, the Company's total resource requirements, based on the

1	loads that have not been adjusted (i.e., reduced) to account for load management. Load
2	management is then used as a resource for meeting loads.

This methodology appears to artificially inflate the capacity needs of the Company's system and, consequently, appears to over-build with new capacity. It does so because, in essence, it is including a reserve margin requirement for those load management loads that should have been subtracted from the load forecast. As best as I can tell, this factor, when combined with the difference in the Strategist load forecast due to the August revisions, leads the Strategist model to over-build the Company's system by 18 MW in 2011, with the effect growing to 145 MW in 2017, 193 MW in 2020, 256 MW in 2025,

10 and increasingly larger amounts in subsequent years.

- 11 These overstatements of capacity requirements will have a significant impact on the 12 results of the Strategist modeling and the Company's resource needs and plans.
- 13

14 COAL PRICES

15 Q. Do you have any other concerns about the Company's Strategist modeling?

A. Yes. I am concerned that the Company is using coal prices which appear to be too low
and therefore may be biasing the results of the Strategist modeling in favor of the

18 continued operation of its existing coal units.

1	Q.	What are the sources for the coal burned in the Company's power plants?
2	А.	The Company currently burns coal from two supply sources: Colorado (Uintah) and
3		Powder River Basin (PRB) mines.
4		
5	Q.	What coal price escalation does PSCo assume in its Strategist modeling?
6	A.	As shown in Table 2.5 in the Emissions Reduction Plan and Supplemental Attachment J
7		in the Sixth Production of Documents, PSCo has assumed very low escalation of coal
8		prices over the next 36 years. For example, the Company assumes that coal prices will
9		only increase at an average 1.1 percent annual rate between 2010 and 2025 and at an
10		average 1.5 percent annual rate during the entire period 2010 through 2046. This price
11		escalation is lower than the Company's projected 2.5 percent overall rate of inflation.
12		
13	Q.	Do you agree with this view of future coal prices?
14	A.	No. I believe the Company's view of future coal prices is overly optimistic. A number of
15		factors suggest there will be significant upward pressures on PRB and Colorado coal
16		prices in coming years, as well as price volatility.
17		
18		In particular, there is an increasing emphasis on exporting domestic U.S. coal at the very
19		same time that traditional sources are being depleted. This is expected to lead to upward
20		pressure on coal prices as Central Appalachian reserves are depleted and mining in the
21		PRB is intensified due to rising domestic and international demands and reduced supplies

1	at other sources. ⁸ A recent coal industry market commentary expressed a concern that
2	appears to be felt by many in the industry: "If the near-term sense of helplessness against
3	the tide of seemingly incurable market dilemmas portends longer-term problems, if a
4	season of wild price volatility truly is a precursor to a more complex and domestically
5	threatening energy environment, we might all be about to catch a falling knife." ⁹
6	For example, there are indications that intensified mining efforts will lead to rising costs
7	of production in the Powder River Basin. ¹⁰ In 2008 the USGS issued a study of the
8	PRB's Gillette coal beds. This study, which reflected forty years of USGS research on
9	coal reserve methodology throughout the United States, concluded that the methods used
10	by the United States government to calculate coal reserves had significantly overstated
11	the amount of economically recoverable coal. The study explained that as existing mines
12	and new mines in the area are more intensively exploited, production costs would rise
13	substantially, perhaps to a level that could not be covered by the market price. ¹¹ This is an
14	important observation as the Gillette coal bed contains most of the coal produced in the
15	PRB, and, overall, accounts for 37% of the nation's coal production.

⁸ See, for example, Scott Learn, *Mining companies aim to export coal to China through Northwest points,* The Oregonian, September 8, 2010. The most recent reporting on plans to ship PRB coal through the Pacific Northwest.

⁹ Energy Publishing, In, *Coal and Energy Price Report*, Volume 12, No.88, May 10, 2010.

¹⁰ United States Geological Survey, *Assessment of Coal Geology Resources and Reserves in the Gillette Coalfield River Basin, Wyoming,* Open-File Report – 2008-1202.

¹¹ The study offers precise calculations for existing mines in the Gillette coal beds as well as cost curves based on various production levels. These models allow for a dynamic understanding of the relationship between rising costs of production and the need for higher coal prices in the market place.

1 Q. Are there other factors that indicate that PSCo's coal price assumptions are too 2 low?

- A. Yes. There are indications that reduced supplies and higher demands could put upward
 pressure on future Colorado coal prices.
- 5 For example, the two largest mines in Colorado, the West Elk mine under the ownership 6 of Arch Coal and Twentymile owned by Peabody Energy, accounted for 13.8 million of 7 the 32 million tons of coal produced in Colorado,¹² or 43 percent of statewide production.
- 7 the 32 million tons of coal produced in Colorado,¹² or 43 percent of statewide production
- 8 The owners of both mines each have recently acknowledged reserve limitations.¹³
- 9 At the same time, because Colorado coal has a low sulfur content and a high BTU value,
- 10 it will likely become more competitive on the U.S, domestic market. Already in 2008,
- 11 65% of Colorado's annual coal production, or 21,561,000 tons, were shipped to twenty-
- 12 six points outside the borders of the state.¹⁴ This percentage may increase in the future as
- 13 several utilities in the country with the largest coal fleets dependent on high BTU, low
- 14 sulfur coal are publicly in the market for new coal suppliers other than those from Central

15 Appalachia.¹⁵

¹² Energy Information Administration, *Annual Coal Report, 2008, Major US Coal Mines – 2008, Table 9,* March 2010.

¹³ There is no indication in the description of the coal forecast that Colorado's mining capacity could lose up to 20% of annual capacity (West Elk) starting around 2019 (for which no replacement is identified), or what impact this might have on coal prices. The forecast for the period 2019-2025 is relatively flat.

¹⁴ Energy Information Administration, *Domestic Distribution of U.S. Coal by Origin State, Consumer, Destination and Method of Transportation, 2008 – Final, May 2010, at page 7/67.*

¹⁵ Coal and Energy Price Report, *Market Commentary*, March 19 and 30, 2010

1	Q.	What would be effect of using higher coal prices in the Company's Strategist
2		modeling?
3	A.	The PVRR difference between the Company's preferred Replacement Portfolio 6.1E and
4		Replacement Portfolio 6H shown in the Emissions Reduction Plan would be reduced,
5		eliminated entirely or reversed.
6		CO ₂ PRICES
7	Q.	What prices for CO ₂ emissions did PSCo assume in its Strategist modeling analyses?
8	A.	PSCo assumed a Base set of CO ₂ prices that begins at \$20 per ton in 2014 and escalates
9		at 7 percent per year. PSCo also assumed a High set of CO ₂ prices that begins at \$40/ton,
10		also in 2014, and escalates at 7 percent per year. Finally, PSCo looked at a \$0/ton CO2
11		price sensitivity.
12		
13	Q.	Is it reasonable to use a \$0/ton CO ₂ price in resource planning analyses?
14	A.	No. It is unreasonable to assume that there will be no regulation of CO ₂ emissions at any
15		point during the next 36 years.
16		
17	Q.	Are the \$20/ton and \$40/ton CO_2 price trajectories that PSCo has used in its
18		Strategist modeling reasonable?
19	А.	Yes. It is important and prudent to consider a wide range of possible CO ₂ prices given the
20		uncertainties associated with the timing, stringency and design of federal regulation of
21		greenhouse gas emissions. PSCo has done so in its Strategist modeling.

1 Q. How do the CO₂ prices that PSCo used in its Strategist modeling compare to other 2 projections of future CO₂ prices? 3 Figure 1, below, compares the CO₂ emissions prices that PSCo used in its Strategist A. 4 modeling with the results of the independent modeling of the legislation that has been 5 introduced in the U.S. Congress in recent years. These modeling analyses include: 6 The U.S. Department of Energy's Energy Information Administration's ("EIA") • 7 assessment of the Energy Market and Economic Impacts of S. 280, the Climate Stewardship and Innovation Act of 2007 (July 2007).¹⁶ 8 9 The EIA's October 2007 Supplement to the Energy Market and Economic • 10 Impacts of S. 280, the Climate Stewardship and Innovation Act of 2007.¹⁷ 11 The EIA's assessment of the Energy Market and Economic Impacts of S. 1766, • the Low Carbon Economy Act of 2007 (January 2008).¹⁸ 12 The EIA's assessment of the Energy Market and Economic Impacts of S. 2191, 13 • the Lieberman-Warner Climate Security Act of 2007 (April 2008).¹⁹ 14 The EIA's assessment of the Energy Market and Economic Impacts of H.R. 2454, 15 • the American Clean Energy and Security Act of 2009 (August 2009).²⁰ 16 The U.S. Environmental Protection Agency's ("EPA")' Analysis of the Climate 17 • Stewardship and Innovation Act of 2007 – S. 280 in 110th Congress (July 2007).²¹ 18 The EPA's Analysis of the Low Carbon Economy Act of 2007 – S. 1766 in 110th 19 • Congress (January 2008).²² 20 The EPA's Analysis of the Lieberman-Warner Climate Security Act of 2008 – S. 21 • 2191 in 110th Congress (March 2008).²³ 22 The EPA's Analysis of the American Clean Energy and Security Act of 2009, H.R. 23 2454 in the 111^{th} Congress (June 2009)²⁴ 24

¹⁶ Available at http://www.eia.doe.gov/oiaf/servicerpt/csia/pdf/sroiaf(2007)04.pdf.

¹⁷ Available at http://www.eia.doe.gov/oiaf/servicerpt/biv/pdf/s280_1007.pdf

¹⁸ Available at http://www.eia.doe.gov/oiaf/servicerpt/lcea/pdf/sroiaf(2007)06.pdf

¹⁹ Available at http://www.eia.doe.gov/oiaf/servicerpt/s2191/pdf/sroiaf(2008)01.pdf.

²⁰ Available at http://www.eia.doe.gov/oiaf/servicerpt/hr2454/index.html.

²¹ Available at http://www.epa.gov/climatechange/economics/economicanalyses.html.

²² Available at http://www.epa.gov/climatechange/economics/economicanalyses.html.

²³ Available at http://www.epa.gov/climatechange/economics/economicanalyses.html.

²⁴ Available at http://www.epa.gov/climatechange/economics/pdfs/HR2454_Analysis.pdf.

1 2 3		•	Assessment of U.S. Cap-and-Trade Proposals by the Joint Program at the Massachusetts Institute of Technology ("MIT") on the Science and Policy of Global Change (April 2007). ²⁵			
4 5 6		•	Analysis of the Cap and Trade Features of the Lieberman-Warner Climate Security Act – S. 2191 by the Joint Program at MIT on the Science and Policy of Global Change (April 2008). ²⁶			
7 8 9 10		•	<i>The Lieberman-Warner America's Climate Security Act: A Preliminary</i> <i>Assessment of Potential Economic Impacts,</i> prepared by the Nicholas Institute for Environmental Policy Solutions, PSCo University and RTI International (October 2007) ²⁷			
11 12 13 14		•	U.S. Technology Choices, Costs and Opportunities under the Lieberman-Warner Climate Security Act: Assessing Compliance Pathways, prepared by the International Resources Group for the Natural Resources Defense Council (May 2008). ²⁸			
15 16 17		•	The Lieberman-Warner Climate Security Act – S. 2191, Modeling Results from the National Energy Modeling System – Preliminary Results, Clean Air Task Force (January 2008). ²⁹			
18 19		•	Economic Analysis of the Lieberman-Warner Climate Security Act of 2007 Using CRA's MRN-NEEM Model, CRA International, April 2008. ³⁰			
20 21 22 23		•	Analysis of the Lieberman-Warner Climate Security Act (S. 2191) using the National Energy Modeling System (NEMS/ACCF/NAM), a report by the American Council for Capital Formation and the National Association of Manufacturers, March 2008. ³¹			
24 25		•	The EPA's Supplemental Analysis of the American Clean Energy and Security Act of 2009, H.R. 2454 in the 111 th Congress (January 2009) ³²			
26 27		•	The EPA's Analysis of the American Power Act of 2010 in the 111 th Congress (June 2010) ³³			
28 29		•	The EIA's assessment of the Energy Market and Economic Impacts of the American Power Act of 2010 (July 2010). ³⁴			
²⁵ Available at http://web.m		Availal	ble at http://web.mit.edu/globalchange/www/MITJPSPGC_Rpt146.pdf.			
	26		ble at http://mit.edu/globalchange/www/MITJPSPGC_Rpt146_AppendixD.pdf.			
	27	Available at http://www.nicholas.PSCo.edu/institute/econsummary.pdf. Available at http://docs.nrdc.org/globalwarming/glo_08051401A.pdf.				
	28					
	29	Availal	ble at http://lieberman.senate.gov/documents/catflwcsa.pdf.			
	20					

- ³⁰ Available at http://www.nma.org/pdf/040808_crai_presentation.pdf.
- ³¹ Available at http://www.accf.org/pdf/NAM/fullstudy031208.pdf.
- ³² Available at http://www.epa.gov/climatechange/economics/pdfs/HR2454_SupplementalAnalysis.pdf
- ³³ Available at http://www.epa.gov/climatechange/economics/pdfs/EPA_APA_Analysis_6-14-10.pdf

1	In total, these modeling analyses examined more than 100 different scenarios. These				
2	scenarios reflected a wide range of assumptions concerning important inputs such as: the				
3	"business-as-usual" emissions forecasts; the reduction targets in each proposal; whether				
4	compl	complementary policies such as aggressive investments in energy efficiency and			
5	renewable energy are implemented, independent of the emissions allowance market; the				
6	policy implementation timeline; program flexibility regarding emissions offsets (perhaps				
7	international) and allowance banking; assumptions about technological progress and the				
8	cost of alternatives; and the presence or absence of a "safety valve" price.				
9	In Figure 1:				
10 11	•	S.280 refers to the McCain-Lieberman bill introduced in 2007 in the 110 th U.S. Congress			
12 13	•	S.1766 refers to the Bingaman-Specter bill introduced in 2007 in the 110 th U.S. Congress			
14 15	•	S. 2191 refers to the Lieberman-Warner bill introduced in 2007 in the 110 th U.S. Congress			
16 17	•	HR. 2454 refers to the Waxman-Markey bill introduced in 2009 in the current 111 th U.S. Congress			
18	•	APA refers to the American Power Act that has been introduced in the current			

Available at http://www.eia.doe.gov/oiaf/servicerpt/kgl/pdf/sroiaf%282010%2901.pdf.



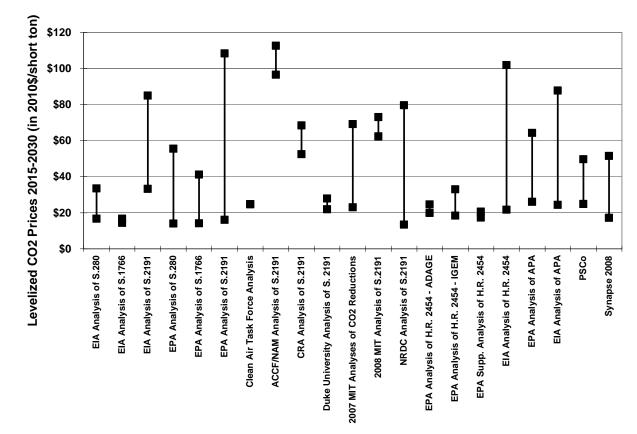


Figure 1 confirms that the \$20/ton to \$40/ton range of CO_2 prices used by PSCo was reasonable given the potential uncertainties associated with the design and stringency of future federal regulation of greenhouse gas emissions. In fact, there are a number of circumstances in which CO_2 prices could be substantially higher than the \$40/ton high end of the range of CO_2 prices assumed by PSCo.

9

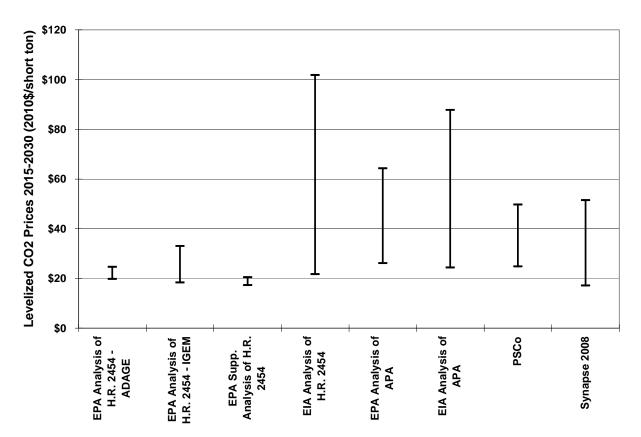
10 Q. Why do you include the proposed legislation from past sessions of Congress in 11 Figure 1?

A. It is not certain what features a bill that is ultimately passed by the U.S. Congress to
reduce greenhouse gas emissions include. For this reason, the results of the modeling of
the important climate change legislation that has been introduced in previous U.S.
Congresses, as well as the current U.S. Congress, are relevant.

1Q.Are PSCo's assumed CO2 prices reasonable compared just to the results of the2recent EPA and EIA analyses of the Waxman-Markey bill and the proposed3American Power Act?

A. Yes. Figure 2, below, compares the range of CO₂ prices used by PSCo in its Strategist
modeling with the results of the EPA and EIA's recent modeling of the Waxman-Markey
bill and the proposed American Power Act.

Figure 2:Levelized PSCo CO2 Prices Compared to Results of Modeling of Waxman-
Markey Bill and Proposed American Power Act



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10 11

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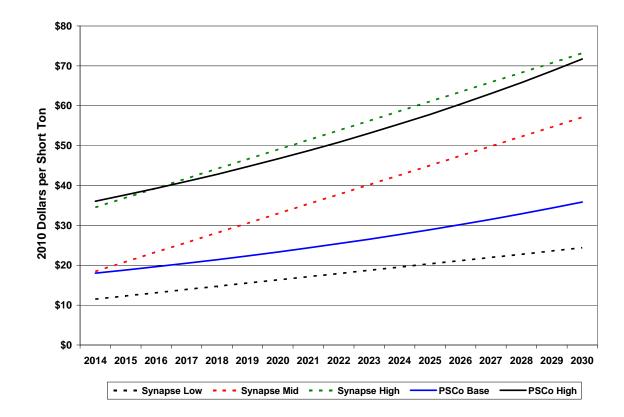
13

Again, as can be seen from Figure 2, there are a number of circumstances under both the Waxman-Markey bill and the proposed American Power Act in which CO_2 prices could be substantially higher than the \$40/ton high end of the range of CO_2 prices assumed in its Strategist modeling.

1	Q.	Did you help develop CO_2 price estimates when you were with Synapse Energy
2		Economics?
3	A.	Yes, I did.
4		
5	Q.	How do the CO2 prices assumed by PSCo compare to the CO ₂ prices that you
6		helped develop when you were with Synapse Energy Economics?
7	A.	Figure 3, below, compares the annual CO ₂ prices used by PSCo in its Strategist modeling
8		analyses with the CO_2 price projections that I helped developed in 2008 when I was with
9		Synapse Energy Economics, Inc. ³⁵

³⁵ The derivation of the Synapse CO₂ price forecasts is available at http://schlisseltechnical.com/docs/reports_34.pdf.





2

4

5

1

As can be seen in Figure 3, the PSCo \$40/ton and the Synapse High CO₂ price trajectories are extremely close. In addition, the PSCo \$20/ton CO2 price is approximately mid-way between the Synapse Mid and Low CO₂ price trajectories.

6

```
7 Q. Have the Synapse CO2 prices been accepted for use in electric resource planning?
```

8 A. Yes. Utilities and regulatory commissions around the nation (including the New Mexico
9 Public Regulation Commission and the California Public Utilities Commission) have
10 adopted, in whole or in part, the Synapse CO₂ prices in electric resource planning.

- 11
- 12 Q. Does this conclude your testimony?
- 13 A. Yes.
- 14

David A. Schlissel

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SUMMARY

I have worked for thirty six years as a consultant and attorney on complex management, engineering, and economic issues, primarily in the field of energy. This work has involved conducting technical investigations, preparing economic analyses, presenting expert testimony, providing support during all phases of regulatory proceedings and litigation, and advising clients during settlement negotiations. I received undergraduate and advanced engineering degrees from the Massachusetts Institute of Technology and Stanford University, respectively, and a law degree from Stanford Law School.

PROFESSIONAL EXPERIENCE

Electric Resource Planning - Analyzed the economic costs and benefits of energy supply options. Examined whether there are lower cost, lower risk alternatives than proposed fossil and nuclear power plants. Evaluated the economic and system reliability consequences of retiring existing electric generating facilities. Investigated whether new electric generating facilities are used and useful. Investigated whether new generating facilities that were built for a deregulated subsidiary should be included in the rate base of a regulated utility. Assessed the reasonableness of proposed utility power purchase agreements with deregulated affiliates. Investigated the prudence of utility power purchases in deregulated markets.

Coal-fired Generation – Evaluated the economic and financial risks of investing in, constructing and operating new coal-fired power plants. Analyzed the economic and financial risks of making expensive environmental and other upgrades to existing plants. Investigated whether plant owners had adequately considered the risks associated with building new fossil-fired power plants, the most significant of which are the likelihood of federal regulation of greenhouse gas emissions and construction cost increases.

Power Plant Air Emissions – Investigated whether proposed generating facilities would provide environmental benefits in terms of reduced emissions of NO_x , SO_2 and CO_2 . Examined whether new state and federal emission standards would lead to the retirement of existing power plants or otherwise have an adverse impact on electric system reliability.

Power Plant Water Use – Examined power plant repowering as a strategy for reducing water consumption at existing electric generating facilities. Analyzed the impact of converting power plants from once-through to closed-loop systems with cooling towers on plant revenues and electric system reliability. Evaluated the potential impact of the EPA's Proposed Clean Water Act Section 316(b) Rule for Cooling Water Intake Structures at existing power plants.

Electric System Reliability - Evaluated whether existing or new generation facilities and transmission lines are needed to ensure adequate levels of system reliability. Investigated the causes of distribution system outages and inadequate service reliability. Examined the reasonableness of utility system reliability expenditures.

Power Plant Repowering - Evaluated the environmental, economic and reliability impacts of rebuilding older, inefficient generating facilities with new combined cycle technology.

Power Plant Operations and Economics - Investigated the causes of more than one hundred power plant and system outages, equipment failures, and component degradation, determined whether these problems could have been anticipated and avoided, and assessed liability for repair and replacement costs. Examined power plant operating, maintenance, and capital costs. Evaluated utility plans for and management of the replacement of major power plant components. Assessed the adequacy of power plant quality assurance and maintenance programs. Examined the selection and supervision of contractors and subcontractors.

Nuclear Power – Reviewed recent cost estimates for proposed nuclear power plants. Examined the impact of the nuclear power plant life extensions and power uprates on decommissioning costs and collections policies. Examined the reasonableness of utility decisions to sell nuclear power assets and evaluated the value received as a result of the auctioning of those plants. Investigated the significance of the increasing ownership of nuclear power plants by multiple tiered holding companies with limited liability company subsidiaries. Investigated the potential safety consequences of nuclear power plant structure, system, and component failures.

Transmission Line Siting – Examined the need for proposed transmission lines. Analyzed whether proposed transmission lines could be installed underground. Worked with clients to develop alternate routings for proposed lines that would have reduced impacts on the environment and communities.

Electric Industry Regulation and Markets - Examined whether generating facilities experienced more outages following the transition to a deregulated wholesale market in New England. Evaluated the reasonableness of nuclear and fossil plant sales, auctions, and power purchase agreements. Analyzed the impact of proposed utility mergers on market power. Assessed the reasonableness of contract provisions and terms in proposed power supply agreements.

Expert Testimony - Presented the results of management, technical and economic analyses as testimony in more than 100 proceedings before regulatory boards and commissions in 35 states, before two federal regulatory agencies, and in state and federal court proceedings.

Litigation and Regulatory Support - Participated in all aspects of the development and preparation of case presentations on complex management, technical, and economic issues. Assisted in the preparation and conduct of pre-trial discovery and depositions. Helped identify and prepare expert witnesses. Aided the preparation of pre-hearing petitions and motions and post-hearing briefs and appeals. Assisted counsel in preparing for hearings and oral arguments. Advised counsel during settlement negotiations.

TESTIMONY, AFFIDAVITS, DEPOSITIONS AND COMMENTS

Indiana Utility Regulatory Commission (Cause No. 43114 IGCC S4) – July 2010

The reasonableness of Duke Energy Indiana's new analyses of the economics of completing the Edwardsport Project as an IGCC plant.

Oregon Public Utility Commission (Docket LC 48) - May 2010

Comments on Portland General Electric Company's 2009 Integrated Resource Plan.

South Dakota Public Service Commission (Docket No. EL-09-018) – April 2010

The reasonableness of Black Hills Power Company's 2007 Integrated Resource Plan and the Company's decision to build the Wygen III coal-fired power plant.

Michigan Public Service Commission (Docket No. U-16077) – April 2010

Comments on the City of Holland Board of Public Works' 2010 Power Supply Study.

Illinois Commerce Commission (Tenaska Clean Coal Facility Analysis) – April 2010 Comments on the Facility Cost Report for the proposed Taylorville IGCC power plant.

North Carolina Utilities Commission (Docket No. E-100, Sub 124) – February 2010 The reasonableness of the 2009 Integrated Resource Plans of Duke Energy Carolinas and Progress Energy Carolinas.

Mississippi Public Service Commission (Docket No. 2009-UA-014) – December 2009 The costs and risks associated with the proposed Kemper County IGCC power plant.

Public Service Commission of Wisconsin (Docket No. 05-CE-137) –December 2009 and January 2010

The costs and risks associated with the proposed installation of emissions control equipment at the Edgewater Unit 5 coal-fired power plant.

Public Service Commission of Wisconsin (Docket No. 05-CE-138) –September and October 2009

The costs and risks associated with the proposed installation of emissions control equipment at the Columbia 1 and 2 coal-fired power plants.

Public Service Commission of Michigan (Docket No. U-15996) – July 2009

Comments on Consumer Energy's Electric Generation Alernatives Analysis for the Balanced Energy Initiative including the Proposed Karn-Weadock Coal Plant.

Public Service Commission of Michigan (Docket No. U-16000) – Juy 2009

Comments on Wolverine Power Cooperative's Electric Generation Alternatives Analysis for the Proposed Rogers City Coal Plant.

Georgia Public Service Commission (Docket No. 27800-U) – December 2008

The possible costs and risks of proceeding with the proposed Plant Vogtle Units 3 and 4 nuclear power plants.

Public Service Commission of Wisconsin (Docket No. 6680-CE-170) – August and Sepember 2008

The risks associated with the proposed Nelson Dewey 3 baseload coal-fired power plant.

Indiana Utility Regulatory Commission (Cause No. 43114 IGCC 1) – July 2008

The estimated cost of Duke Energy Indiana's Edwardsport Project.

Public Service Commission of Maryland (Case 9127) – July 2008

The estimated cost of the proposed Calvert Cliffs Unit 3 nuclear power plant.

Ohio Power Siting Board (Case No. 06-1358-EL-BGN) – December 2007

AMP-Ohio's application for a Certificate of Environmental Compatibility and Public Need for a 960 MW pulverized coal generating facility.

U.S. Nuclear Regulatory Commission (Docket Nos. 50-247-LR, 50-286-LR) – November 2007 and February 2009

The available options for replacing the power generated at Indian Point Unit 2 and/or Unit 3.

West Virginia Public Service Commission (Case No. 06-0033-E-CN) – November 2007 Appalachian Power Company's application for a Certificate of Public Convenience and Necessity for a 600 MW integrated gasification combined cycle generating facility.

Iowa Utility Board (Docket No. GCU-07-01) – October 2007

Whether Interstate Power & Light Company's adequately considered the risks associated with building a new coal-fired power plant and whether that Company's participation in the proposed Marshalltown plant is prudent.

Virginia State Corporation Commission (Case No. PUE-2007-00066) – November 2007

Whether Dominion Virginia Power's adequately considered the risks associated with building the proposed Wise County coal-fired power plant and whether that Commission should grant a certificate of public convenience and necessity for the plant.

Louisiana Public Service Commission (Docket No. U-30192) – September 2007

The reasonableness of Entergy Louisiana's proposal to repower the Little Gypsy Unit 3 generating facility as a coal-fired power plant.

Arkansas Public Service Commission (Docket No. 06-154-U) – July 2007

The probable economic impact of the Southwestern Electric Power Company's proposed Hempstead coal-fired power plant project.

North Dakota Public Service Commission (Case Nos. PU-06-481 and 482) – May 2007 and April 2008

Whether the participation of Otter Tail Power Company and Montana-Dakota Utilities in the Big Stone II Generating Project is prudent.

Indiana Utility Regulatory Commission (Cause No. 43114) - May 2007

The appropriate carbon dioxide (" CO_2 ") emissions prices that should be used to analyze the relative economic costs and benefits of Duke Energy Indiana and Vectren Energy Delivery of Indiana's proposed Integrated Gasification Combined Cycle Facility and whether Duke and Vectren have appropriately reflected the capital cost of the proposed facility in their modeling analyses.

Public Service Commission of Wisconsin (Docket No. 6630-EI-113) – May and June 2007

Whether the proposed sale of the Point Beach Nuclear Plant to FPL Energy Point Beach, LLC, is in the interest of the ratepayers of Wisconsin Electric Power Company.

Florida Public Service Commission (Docket No. 070098-EI) – March 2007

Florida Light & Power Company's need for and the economics of the proposed Glades Power Park.

Michigan Public Service Commission (Case No. 14992-U) – December 2006

The reasonableness of the proposed sale of the Palisades Nuclear Power Plant.

Minnesota Public Utilities Commission (Docket No. CN-05-619) – November 2006, December 2007, January 2008 and November 2008

Whether the co-owners of the proposed Big Stone II coal-fired generating plant have appropriately reflected the potential for the regulation of greenhouse gases in their analyses of the facility; and whether the proposed project is a lower cost alternative than renewable options, conservation and load management.

North Carolina Utilities Commission (Docket No. E-7, Sub 790) – September 2006 and January 2007

Duke's need for two new 800 MW coal-fired generating units and the relative economics of adding these facilities as compared to other available options including energy efficiency and renewable technologies.

New Mexico Public Regulatory Commission (Case No. 05-00275-UT) – September 2006

Report to the New Mexico Commission on whether the settlement value of the adjustment for moving the 141 MW Afton combustion turbine merchant plant into rate base is reasonable.

Arizona Corporation Commission (Docket No. E-01345A-0816) – August and September 2006

Whether APS's acquisition of the Sundance Generating Station was prudent and the reasonableness of the amounts that APS requested for fossil plant O&M.

U.S. District Court for the District of Montana (Billings Generation, Inc. vs. Electrical Controls, Inc, et al., CV-04-123-BLG-RFC) – August 2006

Quantification of plaintiff's business losses during an extended power plant outage and plaintiff's business earnings due to the shortening and delay of future plant outages. [Confidential Expert Report]

Deposition in South Dakota Public Utility Commission Case No. EL05-022 – June 14, 2006

South Dakota Public Utility Commission (Case No. EL05-022) – May and June 2006

Whether the co-owners of the proposed Big Stone II coal-fired generating plant have appropriately reflected the potential for the regulation of greenhouse gases in their analyses of the alternatives to the proposed facility; the need and timing for new supply options in the coowners' service territories; and whether there are alternatives to the proposed facility that are technically feasible and economically cost-effective.

Georgia Public Service Commission (Docket No. 22449-U) – May 2006

Georgia Power Company's request for an accounting order to record early site permitting and construction operating license costs for new nuclear power plants.

California Public Utilities Commission (Dockets Nos. A.05-11-008 and A.05-11-009) – April 2006

The estimated costs for decommissioning the Diablo Canyon, SONGS 2&3 and Palo Verde nuclear power plants and the annual contributions that are needed from ratepayers to assure that adequate funds will be available to decommission these plants at the projected ends of their service lives.

New Jersey Board of Public Utilities (Docket No. EM05020106) – November and December 2005 and March 2006

Joint Testimony with Bob Fagan and Bruce Biewald on the market power implications of the proposed merger between Exelon Corp. and Public Service Enterprise Group.

Virginia State Corporation Commission (Case No. PUE-2005-00018)– November 2005 The siting of a proposed 230 kV transmission line.

Iowa Utility Board (Docket No. SPU-05-15) – September and October 2005

The reasonableness of IPL's proposed sale of the Duane Arnold Energy Center nuclear plant.

New York State Department of Environmental Conservation (DEC #3-3346-00011/00002) – October 2005

The likely profits that Dynegy will earn from the sale of the energy and capacity of the Danskammer Generating Facility if the plant is converted from once-through to closed-cycle cooling with wet towers or to dry cooling.

Arkansas Public Service Commission (Docket 05-042-U) – July and August 2005

Arkansas Electric Cooperative Corporation's proposed purchase of the Wrightsville Power Facility.

Maine Public Utilities Commission (Docket No. 2005-17) – July 2005

Joint testimony with Peter Lanzalotta and Bob Fagan evaluating Eastern Maine Electric Cooperative's request for a CPCN to purchase 15 MW of transmission capacity from New Brunswick Power.

Federal Energy Regulatory Commission (Docket No. EC05-43-0000) – April and May 2005

Joint Affidavit and Supplemental Affidavit with Bruce Biewald on the market power aspects of the proposed merger of Exelon Corporation and Public Service Enterprise Group, Inc.

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Maine Public Utilities Commission (Docket No. 2004-771) – March 2005 Analysis of Bangor Hydro-Electric's Petition for a Certificate of Public Convenience

Analysis of Bangor Hydro-Electric's Petition for a Certificate of Public Convenience and Necessity to construct a 345 kV transmission line

United States District Court for the Southern District of Ohio, Eastern Division (Consolidated Civil Actions Nos. C2-99-1182 and C2-99-1250)

Whether the public release of company documents more than three years old would cause competitive harm to the American Electric Power Company. [Confidential Expert Report]

New Jersey Board of Public Utilities (Docket No. EO03121014) – February 2005

Whether the Board of Public Utilities can halt further collections from Jersey Central Power & Light Company's ratepayers because there already are adequate funds in the company's decommissioning trusts for the Three Mile Island Unit No. 2 Nuclear Plant to allow for the decommissioning of that unit without endangered the public health and safety.

Maine Public Utilities Commission (Docket No. 2004-538) – January and March 2005

Analysis of Maine Public Service Company's request to construct a 138 kV transmission line from Limestone, Maine to the Canadian Border.

California Public Utilities Commission (Application No. AO4-02-026) – December 2004 and January 2005

Southern California Edison's proposed replacement of the steam generators at the San Onofre Unit 2 and Unit 3 nuclear power plants and whether the utility was imprudent for failing to initiate litigation against Combustion Engineering due to defects in the design of and materials used in those steam generators.

United States District Court for the Southern District of Indiana, Indianapolis Division (Civil Action No. IP99-1693) – December 2004

Whether the public release of company documents more than three years old would cause competitive harm to the Cinergy Corporation. [Confidential Expert Report]

California Public Utilities Commission (Application No. AO4-01-009) – August 2004

Pacific Gas & Electric's proposed replacement of the steam generators at the Diablo Canyon nuclear power plant and whether the utility was imprudent for failing to initiate litigation against Westinghouse due to defects in the design of and materials used in those steam generators.

Public Service Commission of Wisconsin (Docket No. 6690-CE-187) – June, July and August 2004

Whether Wisconsin Public Service Corporation's request for approval to build a proposed 515 MW coal-burning generating facility should be granted.

Public Service Commission of Wisconsin (Docket No. 05-EI-136) – May and June 2004

Whether the proposed sale of the Kewaunee Nuclear Power Plant to a subsidiary of an out-ofstate holding company is in the public interest.

Connecticut Siting Council (Docket No. 272) – May 2004

Whether there are technically viable alternatives to the proposed 345-kV transmission line between Middletown and Norwalk Connecticut and the length of the line that can be installed underground.

Arizona Corporation Commission (Docket No. E-01345A-03-0437 – February 2004

Whether Arizona Public Service Company should be allowed to acquire and include in rate base five generating units that were built by a deregulated affiliate.

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Rhode Island Public Utility Commission (Docket No. 3564) – December 2003 and January 2004

Whether Narragansett Electric Company should be required to install a relocated 115kV transmission line underground.

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The environmental, economic and system reliability benefits that can reasonably be expected from the proposed 1,100 MW TransGas Energy generating facility in Brooklyn, New York.

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Whether Empire District Electric Company properly reduced its capital costs to reflect the writeoff of a portion of the cost of building a new electric generating facility.

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Maine Public Utilities Commission (Docket 2002-665-U) – April 2003

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Whether PG&E can decide to permanently retire one or more of the generating units at its Salem Harbor Station if it is not granted an extension beyond October 2004 to reduce the emissions from the Station's three coal-fired units and one oil-fired unit.

New Jersey Board of Public Utilities (Docket No. ER02080614) – January 2003

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Repowering NYPA's existing Poletti Station in Queens, New York.

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Whether the proposed 345-kV transmission line between Plumtree and Norwalk substations in Southwestern Connecticut is needed and will produce public benefits.

Vermont Public Service Board (Case No. 6545) – January 2002

Whether the proposed sale of the Vermont Yankee Nuclear Plant to Entergy is in the public interest of the State of Vermont and Vermont ratepayers.

Connecticut Department of Public Utility Control (Docket 99-09-12RE02) – December 2001

The reasonableness of adjustments that Connecticut Light and Power Company seeks to make to the proceeds that it received from the sale of Millstone Nuclear Power Station.

Connecticut Siting Council (Docket No. 208) – October 2001

Whether the proposed cross-sound cable between Connecticut and Long Island is needed and will produce public benefits for Connecticut consumers.

New Jersey Board of Public Utilities (Docket No. EM01050308) - September 2001

The market power implications of the proposed merger between Conectiv and Pepco.

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Commonwealth Edison Company's management of its distribution and transmission systems.

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The impact of nuclear power plant life extensions on Commonwealth Edison Company's decommissioning costs and collections from ratepayers.

Vermont Public Service Board (Docket 6300) - April 2000

Whether the proposed sale of the Vermont Yankee nuclear plant to AmerGen Vermont is in the public interest.

Massachusetts Department of Telecommunications and Energy (Docket 99-107, Phase II) - April and June 2000

The causes of the May 18, 1999, main transformer fire at the Pilgrim generating station.

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The impact of the proposed merger between Northeast Utilities and Con Edison, Inc. on the reliability of the electric service being provided to Connecticut ratepayers.

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Western Massachusetts Electric Company's Transition Charge. Whether the extended 1996-1998 outages of the three units at the Millstone Nuclear Station were caused or extended by mismanagement.

Connecticut Department of Public Utility Control (Docket 98-01-02) - September 1998

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Illinois Commerce Commission (Docket 97-0015) - May 1998

Whether any of the outages of Commonwealth Edison Company's twelve nuclear units during 1996 were caused or extended by mismanagement. Whether equipment problems, personnel performance weaknesses, and program deficiencies could have been avoided or addressed prior to plant outages. Outage-related fuel and replacement power costs.

Public Service Commission of West Virginia (Case 97-1329-E-CN) - March 1998

The need for a proposed 765 kV transmission line from Wyoming, West Virginia, to Cloverdate, Virginia.

Illinois Commerce Commission (Docket 97-0018) - March 1998

Whether any of the outages of the Clinton Power Station during 1996 were caused or extended by mismanagement.

Connecticut Department of Public Utility Control (Docket 97-05-12) - October 1997

The increased costs resulting from the ongoing outages of the three units at the Millstone Nuclear Station.

New Jersey Board of Public Utilities (Docket ER96030257) - August 1996

Replacement power costs during plant outages.

Illinois Commerce Commission (Docket 95-0119) - February 1996

Whether any of the outages of Commonwealth Edison Company's twelve nuclear units during 1994 were caused or extended by mismanagement. Whether equipment problems, personnel performance weaknesses, and program deficiencies could have been avoided or addressed prior to plant outages. Outage-related fuel and replacement power costs.

Public Utility Commission of Texas (Docket 13170) - December 1994

Whether any of the outages of the River Bend Nuclear Station during the period October 1, 1991, through December 31, 1993, were caused or extended by mismanagement.

Public Utility Commission of Texas (Docket 12820) - October 1994

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The reasonableness of the projected cost and schedule for the replacement of the steam generators at the Point Beach Nuclear Power Plant. The potential impact of plant aging on future operating costs and performance.

Public Utility Commission of Texas (Docket 12700) - June 1994

Whether El Paso Electric Company's share of Palo Verde Unit 3 was needed to ensure adequate levels of system reliability. Whether the Company's investment in Unit 3 could be expected to generate cost savings for ratepayers within a reasonable number of years.

Arizona Corporation Commission (Docket U-1551-93-272) - May and June 1994

Southwest Gas Corporation's plastic and steel pipe repair and replacement programs.

Connecticut Department of Public Utility Control (Docket 92-04-15) - March 1994

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Connecticut Department of Public Utility Control (Docket 92-10-03) - August 1993

Whether the 1991 outage of Millstone Unit 3 as a result of the corrosion of safety-related plant piping systems was due to mismanagement.

Public Utility Commission of Texas (Docket 11735) - April and July 1993

Whether any of the outages of the Comanche Peak Unit 1 Nuclear Station during the period August 13, 1990, through June 30, 1992, were caused or extended by mismanagement.

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Whether the November 6, 1991, pipe rupture at Millstone Unit 2 and the related outages of the Connecticut Yankee and Millstone units were caused or extended by mismanagement. The impact of environmental requirements on power plant design and operation.

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Whether the July 1991 outage of Millstone Unit 3 due to the fouling of important plant systems by blue mussels was the result of mismanagement.

California Public Utilities Commission (Docket 90-12-018) - November 1991, April 1992, June and July 1993

Whether any of the outages of the three units at the Palo Verde Nuclear Generating Station during 1989 and 1990 were caused or extended by mismanagement. Whether equipment problems, personnel performance weaknesses and program deficiencies could have been avoided or addressed prior to outages. Whether specific plant operating cost and capital expenditures were necessary and prudent.

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Connecticut Department of Public Utility Control (Docket 89-08-11) - November 1989 United Illuminating Company's off-system capacity sales.

Kansas State Corporation Commission (Case 164,211-U) - April 1989

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Illinois Commerce Commission (Docket 87-0695) - April 1988

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Financial Insecurity: The Increasing Use of Limited Liability Companies and Multi-tiered Holding Companies to Own Electric Generating Plants. A presentation at the 2002 NASUCA Annual Meeting. November 12, 2002.

Determining the Need for Proposed Overhead Transmission Facilities. A Presentation by David Schlissel and Paul Peterson to the Task Force and Working Group for Connecticut Public Act 02-95. October 17, 2002.

Future PG&E Net Revenues From The Sale of Electricity Generated at its Brayton Point Station. An Analysis for the Attorney General of the State of Rhode Island. October 2, 2002.

PG&E's Net Revenues From The Sale of Electricity Generated at its Brayton Point Station During the Years 1999-2002. An Analysis for the Attorney General of the State of Rhode Island. October 2, 2002.

Financial Insecurity: The Increasing Use of Limited Liability Companies and Multi-Tiered Holding Companies to Own Nuclear Power Plants. A Synapse report for the STAR Foundation and Riverkeeper, Inc., by David Schlissel, Paul Peterson, and Bruce Biewald, August 7, 2002.

Comments on EPA's Proposed Clean Water Act Section 316(b) for Cooling Water Intake Structures at Phase II Existing Facilities, on behalf of Riverkeeper, Inc., by David Schlissel and Geoffrey Keith, August 2002.

The Impact of Retiring the Indian Point Nuclear Power Station on Electric System Reliability. A Synapse Report for Riverkeeper, Inc. and Pace Law School Energy Project. May 7, 2002.

Preliminary Assessment of the Need for the Proposed Plumtree-Norwalk 345-kV Transmission Line. A Synapse Report for the Towns of Bethel, Redding, Weston, and Wilton Connecticut. October 15, 2001.

ISO New England's Generating Unit Availability Study: Where's the Beef? A Presentation at the June 29, 2001 Restructuring Roundtable.

Clean Air and Reliable Power: Connecticut Legislative House Bill HB6365 will not Jeopardize Electric System Reliability. A Synapse Report for the Clean Air Task Force. May 2001.

Room to Breathe: Why the Massachusetts Department of Environmental Protection's Proposed Air Regulations are Compatible with Reliability. A Synapse Report for MASSPIRG and the Clean Water Fund. March 2001.

Generator Outage Increases: A Preliminary Analysis of Outage Trends in the New England Electricity Market, a Synapse Report for the Union of Concerned Scientists, January 7, 2001.

Cost, Grid Reliability Concerns on the Rise Amid Restructuring, with Charlie Harak, Boston Business Journal, August 18-24, 2000.

Report on Indian Point 2 Steam Generator Issues, Schlissel Technical Consulting, Inc., March 10, 2000.

Preliminary Expert Report in Case 96-016613, Cities of Wharton, Pasadena, et al v. Houston Lighting & Power Company, October 28, 1999.

Comments of Schlissel Technical Consulting, Inc. on the Nuclear Regulatory Commission's Draft Policy Statement on Electric Industry Economic Deregulation, February 1997.

Report to the Municipal Electric Utility Association of New York State on the Cost of Decommissioning the Fitzpatrick Nuclear Plant, August 1996.

Report to the Staff of the Arizona Corporation Commission on U.S. West Corporation's telephone cable repair and replacement programs, May, 1996.

Nuclear Power in the Competitive Environment, NRRI Quarterly Bulletin, Vol. 16, No. 3, Fall 1995.

Nuclear Power in the Competitive Environment, presentation at the 18th National Conference of Regulatory Attorneys, Scottsdale, Arizona, May 17, 1995.

The Potential Safety Consequences of Steam Generator Tube Cracking at the Byron and Braidwood Nuclear Stations, a report for the Environmental Law and Policy Center of the Midwest, 1995.

Report to the Public Policy Group Concerning Future Trojan Nuclear Plant Operating Performance and Costs, July 15, 1992.

Report to the New York State Consumer Protection Board on the Costs of the 1991 Refueling Outage of Indian Point 2, December 1991.

Preliminary Report on Excess Capacity Issues to the Public Utility Regulation Board of the City of El Paso, Texas, April 1991.

Nuclear Power Plant Construction Costs, presentation at the November, 1987, Conference of the National Association of State Utility Consumer Advocates.

Comments on the Final Report of the National Electric Reliability Study, a report for the New York State Consumer Protection Board, February 27, 1981.

OTHER SIGNIFICANT INVESTIGATIONS AND LITIGATION SUPPORT WORK

Reviewed the salt deposition mitigation strategy proposed for Reliant Energy's repowering of its Astoria Generating Station. October 2002 through February 2003.

Assisted the Connecticut Office of Consumer Counsel in reviewing the auction of Connecticut Light & Power Company's power purchase agreements. August and September, 2000.

Assisted the New Jersey Division of the Ratepayer Advocate in evaluating the reasonableness of Atlantic City Electric Company's proposed sale of its fossil generating facilities. June and July, 2000.

Investigated whether the 1996-1998 outages of the three Millstone Nuclear Units were caused or extended by mismanagement. 1997 and 1998. Clients were the Connecticut Office of Consumer Counsel and the Office of the Attorney General of the Commonwealth of Massachusetts.

Investigated whether the 1995-1997 outages of the two units at the Salem Nuclear Station were caused or extended by mismanagement. 1996-1997. Client was the New Jersey Division of the Ratepayer Advocate.

Assisted the Associated Industries of Massachusetts in quantifying the stranded costs associated with utility generating plants in the New England states. May through July, 1996

Investigated whether the December 25, 1993, turbine generator failure and fire at the Fermi 2 generating plant was caused by Detroit Edison Company's mismanagement of fabrication, operation or maintenance. 1995. Client was the Attorney General of the State of Michigan.

Investigated whether the outages of the two units at the South Texas Nuclear Generating Station during the years 1990 through 1994 were caused or extended by mismanagement. Client was the Texas Office of Public Utility Counsel.

Assisted the City Public Service Board of San Antonio, Texas in litigation over Houston Lighting & Power Company's management of operations of the South Texas Nuclear Generating Station.

Investigated whether outages of the Millstone nuclear units during the years 1991 through 1994 were caused or extended by mismanagement. Client was the Office of the Attorney General of the Commonwealth of Massachusetts.

Evaluated the 1994 Decommissioning Cost Estimate for the Maine Yankee Nuclear Plant. Client was the Public Advocate of the State of Maine.

Evaluated the 1994 Decommissioning Cost Estimate for the Seabrook Nuclear Plant. Clients were investment firms that were evaluating whether to purchase the Great Bay Power Company, one of Seabrook's minority owners.

Investigated whether a proposed natural-gas fired generating facility was need to ensure adequate levels of system reliability. Examined the potential impacts of environmental regulations on the unit's expected construction cost and schedule. 1992. Client was the New Jersey Rate Counsel.

Investigated whether Public Service Company of New Mexico management had adequately disclosed to potential investors the risk that it would be unable to market its excess generating capacity. Clients were individual shareholders of Public Service Company of New Mexico.

Investigated whether the Seabrook Nuclear Plant was prudently designed and constructed. 1989. Clients were the Connecticut Office of Consumer Counsel and the Attorney General of the State of Connecticut.

Investigated whether Carolina Power & Light Company had prudently managed the design and construction of the Harris nuclear plant. 1988-1989. Clients were the North Carolina Electric Municipal Power Agency and the City of Fayetteville, North Carolina.

Investigated whether the Grand Gulf nuclear plant had been prudently designed and constructed. 1988. Client was the Arkansas Public Service Commission.

Reviewed the financial incentive program proposed by the New York State Public Service Commission to improve nuclear power plant safety. 1987. Client was the New York State Consumer Protection Board. Reviewed the construction cost and schedule of the Hope Creek Nuclear Generating Station. 1986-1987. Client was the New Jersey Rate Counsel.

Reviewed the operating performance of the Fort St. Vrain Nuclear Plant. 1985. Client was the Colorado Office of Consumer Counsel.

WORK HISTORY

- 2010 President, Schlissel Technical Consulting, Inc.
- 2000 2009: Senior Consultant, Synapse Energy Economics, Inc.
- 1994 2000: President, Schlissel Technical Consulting, Inc.
- 1983 1994: Director, Schlissel Engineering Associates
- 1979 1983: Private Legal and Consulting Practice
- 1975 1979: Attorney, New York State Consumer Protection Board
- 1973 1975: Staff Attorney, Georgia Power Project

EDUCATION

1983-1985: Massachusetts Institute of Technology Special Graduate Student in Nuclear Engineering and Project Management,

1973: Stanford Law School, Juris Doctor

1969: Stanford University Master of Science in Astronautical Engineering,

1968: Massachusetts Institute of Technology Bachelor of Science in Astronautical Engineering,

PROFESSIONAL MEMBERSHIPS

- New York State Bar since 1981
- American Nuclear Society

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF COLORADO

DOCKET NO. 10M-245E

IN THE MATTER OF COMMISSION CONSIDERATION OF PUBLIC SERVICE COMPANY OF COLORADO PLAN IN COMPLIANCE WITH HOUSE BILL 10-1365, "CLEAN AIR -CLEAN JOBS ACT"

AFFIDAVIT OF DAVID A. SCHLISEL

COMES NOW DAVID A. SCHLISSEL, of proper age and duly sworn, and states that the attached Testimony in the above-captioned matter was prepared by him or under his supervision and control and that it is true and correct to the best of his knowledge and belief, and would be the same if given orally under oath.

la. Ich David A. Schlisse

SS.

STATE OF MASSACHUSETTS COUNTY OF MIDDLESEX

14th day of <u>September</u> 2010, before me, the undersigned notary public, On this A. Schlissel , proved to me through personally appeared David hic. to be satisfactory evidence of identification, which were <u>MA DANER'S</u> the person whose name is signed on the preceding or attached document and acknowledged to me that he signed it voluntarily for its stated purpose.

Notary Public 23/1 My commission expires: